

Cabinet Agenda

Monday, 4 April 2016 at 6.00 pm

Stade Hall, The Stade, Hastings, East Sussex, TN34 3FJ

For further information, please contact Michael Courts on 01424 451764 or email mcourts@hastings.gov.uk

		Page No.
1.	Apologies for Absence	
2.	Declarations of Interest	
3.	Notification of any additional items	
4.	Minutes of the meeting held on 7 March 2016	1 - 6
5.	Revisions to the Local Development Scheme (LDS) (Local Plan Timetable) (Monica Adams-Acton, Assistant Director Regeneration and Culture) (Council Decision)	7 - 26
6.	Hastings Sport and Physical Activity Strategy (Monica Adams-Acton, Assistant Director Regeneration and Culture) (Council Decision)	27 - 56
7.	Disabled Facilities Grant Budget 2016/17 (Andrew Palmer, Assistant Director Housing and Built Environment) (Cabinet Decision)	57 - 60
8.	Proposed Kiosk on the Upper Promenade above Bottle Alley (Peter Grace, Assistant Director, Financial Services and Revenues) (Cabinet Decision)	61 - 64
9.	SELEP Housing Bid - Coastal Space Phase 3 (Andrew Palmer, Assistant Director Housing and Built Environment) (Cabinet Decision)	65 - 68
10.	Compulsory purchase of long term empty property (Andrew Palmer, Assistant Director Housing and Built Environment)	69 - 76

(Cabinet Decision)

- | | | |
|------------------------------|---|-----------|
| 11. | Aquila House - Purchase
(Peter Grace, Assistant Director, Financial Services and Revenues)
(Cabinet Decision) | 77 - 80 |
| 12. | Additional Urgent Items (if any)
Exclusion of the Public

To resolve that the public be excluded from the meeting during the consideration of the items of business listed below because it is like that if members of the public were present there would be disclosure to them of "exempt" information as defined in the paragraphs of Schedule 12A to the Local Government Act 1972 referred to in the relevant report. | |
| Confidential Business | | |
| 13. | SELEP Housing Bid - Coastal Space Phase 3
(Andrew Palmer, Assistant Director Housing and Built Environment)
(Cabinet Decision) | 81 - 86 |
| 14. | Compulsory purchase of long term empty property
(Andrew Palmer, Assistant Director Housing and Built Environment)
(Cabinet Decision) | 87 - 100 |
| 15. | Aquila House - Purchase
(Peter Grace, Assistant Director, Financial Services and Revenues)
(Cabinet Decision) | 101 - 106 |

Agenda Item 4 ~~Public~~ Document Pack CABINET

7 MARCH 2016

Present: Councillors Chowney (Chair), Forward (Vice-Chair), Cartwright, Poole, Atkins, Davies and Fitzgerald

Apologies for absence were noted for Councillor Cooke

At the start of the meeting, the Chair announced that Councillor Colin Fitzgerald had been appointed as a member of Cabinet and Chair of the Charity Committee

49. **MINUTES OF THE MEETING HELD ON 1 FEBRUARY 2016 AND MINUTES OF THE BUDGET MEETING HELD ON 15 FEBRUARY 2016**

RESOLVED that the minutes of the meeting held on 1 February 2016 and the Budget meeting held on 15 February 2016 be approved and signed by the chair as a correct record of the meeting

RESOLVED the Chair called over the items on the agenda, under rule 13.3 the recommendations set out in minute numbers 53, 54, 55, 56 and 57 were agreed without being called for discussion

MATTERS FOR CABINET DECISION

50. **MANAGEMENT RESPONSE TO THE TASK AND FINISH GROUP TO REVIEW SCRUTINY FUNCTIONS, PROCESSES AND POTENTIAL STREAMLINING**

The Director of Corporate Services and Governance presented a report which provided a management response to the recommendations made by a task and finish group of overview and scrutiny members in respect of the council's scrutiny function.

Councillor Howard, as Chair of the task and finish group, presented the group's recommendations to Cabinet.

As part of the 2015/16 overview and scrutiny work programme, members had agreed to review the structure of the council's overview and scrutiny function, in the context of the broader organisational transformation programme taking place across the council. The task and finish group had considered examples of good practice of other authorities and the priorities and role of the council's overview and scrutiny function in the future.

The task and finish group made an initial recommendation to adopt a single Overview and Scrutiny Committee, combining the responsibilities of the present Services and Resources committees, with effect from May 2016. This proposal was supported by members of both overview and scrutiny committees at their meetings in November 2015. The task and finish group was then reconvened to refine their recommendations, this included defining the role of the chair, vice chair and members of the new committee. Members have also been piloting new way of reporting performance monitoring information over the past year, which it is hoped will assist the new committee.

CABINET

7 MARCH 2016

The task and finish group recommended that the unspent special responsibility allowance for the Chair and Vice Chair under the previous structure be ring-fenced for a period of six months. Councillor Cartwright proposed an amendment to the recommendations of the Director of Corporate Services and Governance's report, as set out in the resolution below, which would enable the savings from the unspent special responsibility allowances for the Chair and Vice Chair to be realised immediately.

A report on the new structure for overview and scrutiny, and the required changes to the council's constitution was supported by the Working Arrangements Group.

Councillor Cartwright proposed approval of the amended recommendations to the Director of Corporate Services and Governance's report, which was seconded by Councillor Davies.

RESOLVED (unanimously) that: -

- 1) Cabinet thank the scrutiny task and finish group for their report, and;**
- 2) Cabinet approve the recommendations of the task and finish group, subject to the comments set out in paragraphs 11 to 21 of the Director of Corporate Services and Governance's report. Including realising the savings from the unspent special responsibility allowance for the Chair and Vice Chair allowance immediately, as outlined in paragraph 14.**

The reason for this decision was:

To acknowledge and respond to the recommendations arising from the work undertaken by the scrutiny task and finish group.

51. CULTURE-LED REGENERATION STRATEGY

The Assistant Director for Regeneration and Culture presented a report which sought approval of the Culture-Led Regeneration Strategy 2016/21.

Culture-led regeneration remained a priority for the council. The purpose of the strategy was to assist the council and its partners in realising the potential of the town's cultural heritage and environment, ensuring that Hastings became a highly desirable place to live, work, visit and invest.

The previous strategy had come to an end in 2015 and the new strategy had been developed in consultation with the creative and cultural sector together with the wider community. The strategy identified six key objectives, which supported the overall vision for this sector.

The Assistant Director for Regeneration and Culture explained that an action plan would be compiled to support the strategy. The action plan would also assist the council and its partners in pursuing funding opportunities to support key activities.

CABINET

7 MARCH 2016

Councillor Poole proposed approval of the recommendations to the Assistant Director of Regeneration and Culture's report, which was seconded by Councillor Cartwright.

RESOLVED (unanimously) that:

1) Cabinet support the adoption of the strategy

The reason for this decision was:

The previous strategy, Hastings Cultural Regeneration Strategy 2010/15, has come to an end. Culture-led regeneration is still a priority for HBC and therefore a new strategy is needed to guide the next stage of development and ensure that the greatest impact and benefit is achieved.

52. SEAFRONT STRATEGY ACTION PLAN

The Assistant Director for Regeneration and Culture presented a report which updated members on the development of a Seafront Strategy Action Plan, which had been requested by Cabinet following a refresh of the Seafront Strategy in January 2015.

The Seafront Strategy acknowledged that the seafront is a key part of the town's identity and tourist offer and set out the council's vision for the regeneration of the area. The priorities in the strategy were intended to assist residents and visitors in utilising the area for leisure, recreational and cultural activities, as well as supporting broader objectives for a safe and cohesive community.

The action plan provides further detail as to how strategic projects and targets will be delivered, including potential sources of funding. The action plan is monitored on a regular basis by the Lead Member for Regeneration and Director of Operational Services.

Members acknowledged a number of significant improvements to the seafront over recent years, including the development of the Stade Open Space and the refurbishment of the former White Rock Baths as a BMX and skate park.

Councillor Poole proposed approval of the recommendations to the Assistant Director of Regeneration and Culture's report, which was seconded by Councillor Davies.

RESOLVED (unanimously) that members ratify the action plan

The reason for this decision was:

Further to the adoptions of the Seafront Strategy refresh in January 2015, Cabinet requested that the action plan was presented for ratification.

53. HOMELESSNESS STRATEGY

The Assistant Director of Housing and Built Environment submitted a report which sought adoption of the draft Homelessness Strategy 2016/18. The report also set out the results of a 12 week public consultation which had been undertaken on the draft strategy.

CABINET

7 MARCH 2016

Under the Homelessness Act 2002, all housing authorities were required to carry out homelessness review and prepare a homelessness strategy every five years. The present strategy came to an end in 2015 and the council had carried out a detailed review of homelessness in Hastings, over the past three years, with a range of partner agencies, voluntary sector organisations and service users. The review had found that significant progress had been made towards achieving the priorities set out in the last strategy. However, recent changes to legislation, particularly the Housing and Planning Bill and the Government's budget and spending review will impact the housing sector.

Following the review, a draft homelessness strategy had been developed, focusing on the priority areas of preventing and minimising homelessness, improving access to good quality accommodation in the private rented sector and working in partnership to deliver quality housing and support services.

The draft strategy had been subject to a public consultation between 4 November 2015 and 28 January 2016, the responses to the consultation had supported the overall direction of the strategy although some of the representations received had raised concern at the growing use of temporary accommodation, increases in visible rough sleeping and reductions to the Adult Social Care budget from 2016/19.

RESOLVED that the Homelessness Strategy 2016/18 is adopted by Cabinet

The reason for this decision was:

Local Authorities are required to produce and consult on a Homelessness Strategy for their areas. The council's existing Homelessness Strategy covers the period 2013/2015 and therefore needs to be updated.

As such, we have now produced the Hastings and St Leonards Homelessness Strategy 2016/18, which has been informed by a comprehensive homelessness review, ongoing partnership work, Government guidance and a 12 week public consultation.

The new strategy provides a framework for addressing the ongoing challenges resultant from the Localism and Welfare Reform Acts 2011 and 2012 combined with changes to homelessness legislation and new reforms proposed in the Government's 2015 budget and spending review and the new Housing and Planning Bill.

54. APPOINTMENT OF THE CHAIR OF THE CHARITY COMMITTEE

The Chief Legal Officer submitted a report to appoint the Chair of Charity Committee.

The Charity Committee is responsible for the running of the Foreshore Trust and its members are appointed by Cabinet.

Following the recent death of Councillor John Hodges, it was necessary to appoint a new chair of the committee. The Leader of the Council had nominated Councillor Colin Fitzgerald as Chair.

CABINET

7 MARCH 2016

RESOLVED that the Leader of the Council's nomination to appoint Councillor Colin Fitzgerald as Chair of the Charity Committee be accepted

The reason for this decision was:

Following the death of Councillor John Hodges it is necessary to appoint a new Chair of the Charity Committee. The Charity Committee is responsible for the running of the Foreshore Trust.

MATTERS FOR COUNCIL DECISION

55. AMENDMENTS TO THE COUNCIL'S CONSTITUTION

The Chief Legal Officer submitted a report on amendments to parts 2, 3, 4 and 6 of the council's constitution.

The constitution formed the basis of the council's corporate governance. A task and finish group of scrutiny members had recommended a number of changes to the structure of the council's overview and scrutiny function, it was therefore necessary to revise the constitution to reflect the new structure which would come into effect from May 2016.

The amendments to the council's constitution had been approved by Working Arrangements Group (WAG) at their meeting in February 2016.

RESOLVED that Cabinet recommend to Council approval of the changes to the council's constitution for overview and scrutiny

The reason for this decision was:

A task and finish group of members have been undertaking a review of the structure of the council's overview and scrutiny function. Members have proposed a number of changes to the structure to be implemented from the 2016/17 municipal year.

This requires the amendments to the council's constitution described in the Chief Legal Officer's report.

The amendments are shown as track changes in the report.

WAG approved the amendments on 3 February 2016.

As part of this process the Members Allowance Scheme has been updated.

MATTERS FOR CABINET DECISION

56. FACTORY BLOCK ON CHURCHFIELDS ESTATE

The Assistant Director of Financial Services and Revenues submitted a report which sought approval to progress with proposals to purchase the long leasehold interest of a factory block.

CABINET

7 MARCH 2016

The council owned the freehold of a plot on the Churchfields Estate, which was currently let on a ground lease until 2 July 2112. The leaseholder has indicated their intention to dispose of their long leasehold interest and offered the council the opportunity to purchase it.

Purchasing the long leasehold interest would enable the council to achieve additional income by marketing the vacant units for rent. There was also potential to configure a more efficient layout for the site, as the council already owned the adjoining units. A condition survey of the existing units had not identified any issues that would require capital investment in the short term.

RESOLVED to purchase the long leasehold as set out in the Part 2 report

The reason for this decision was:

The council will gain a unit that could be rented out and would have more control over the land to assist with any development of the adjoining plots that are in our ownership.

57. FACTORY BLOCK ON CHURCHFIELDS ESTATE

The Assistant Director of Financial Services and Revenues submitted a report which set out the financial implications of the proposed purchase of along leasehold interest of a factory block.

RESOLVED to purchase the long leasehold interest for the amount set out in the Assistant Director of Financial Services and Revenue's report

The reason for this decision was:

The council would gain a unit that could be rented out and would have more control over the land to assist with any development of the adjoining plots that are in our ownership.

(The Chair declared the meeting closed at. 6.41 pm)

Agenda Item 5



Report to: Cabinet

Date of Meeting: 4 April 2016

Report Title: Proposed Revisions to the Local Development Scheme (Local Plan Timetable)

Report By: Monica Adams-Acton
Assistant Director Regeneration and Culture

Purpose of Report

To inform Cabinet of the updated timescales for the production of the emerging Local Plan documents since the last Local Development Scheme was adopted in July 2014.

Recommendation(s)

- 1. That the contents of the revised Local development Scheme be agreed.**

Reasons for Recommendations

So that an up-to-date Local Development Scheme is in place in accordance with Section 15 of the Planning and Compulsory Purchase Act 2004, as amended by section 180 of the Planning Act 2008 and section 111 (7) of the Localism Act, and the Town and Country Planning (Local Development) (England) Regulations 2004.

Introduction

1. Planning regulations require us to prepare and maintain a Local Development Scheme (LDS) setting out our programme for preparing the documents that will make up local planning policy for Hastings. This is the tenth review of the Local Development Scheme (LDS).

Proposed Revisions to the Local Development Scheme

2. The Local Development Scheme (LDS) is a public statement of the Council's programme for production of Local Development Documents (LDDs) that will form the Local Plan for Hastings. The LDS needs to set out a realistic and achievable work programme. This report proposes changes to the current LDS and recommends that a revised LDS be brought into effect.
3. Planning legislation requires local planning authorities to prepare and maintain a LDS including the timetable for preparation and revision of the relevant LDDs. Unless otherwise directed, a local authority is to revise its LDS at such time it considers appropriate. The current LDS has not been reviewed since it came into force in July 2014.
4. It is considered that revisions are needed to the current LDS in order to:
 - Amend the number, form and content of Local Development Documents that are proposed to be prepared, and
 - Adjust the target dates and key milestones for the production of the Town Centre & White Rock Area Action Plan (AAP)

Progress since July 2014

5. Since the adoption of the LDS in 2014 significant progress has been made on the production of the Local Plan. The Hasting Development Management Plan has now been adopted. Milestones for publication of the Plan and Submission to the Secretary of State were broadly met and following the Examination in Public which began in November 2014 the document was declared sound by the Planning Inspector and was subsequently adopted by the Council on 23rd September 2015.
6. Two supplementary planning documents have also been adopted – the Employment Land Retention SPD and the Visitor Accommodation SPD. These documents have been updated following the adoption of the Hastings Planning Strategy (HPS) which includes the associated employment land and visitor accommodation management policies to which these SPDs relate.
7. In the autumn of 2015 specialist consultants – Bilfinger GVA were engaged to begin work on developing the evidence base needed for the forthcoming Town Centre & White Rock Area Action Plan (AAP).

Amending the Local Development Documents in the LDS

8. The production of a Town Centre Area Action Plan was identified in the 2014 LDS. The coverage for that document was to be the Town Centre Boundary and the role

of the document was to provide a detailed planning framework to guide change across Hastings Town Centre consistent with the Hastings Planning Strategy (HPS) and national planning policy (NPPF).

9. Since the publication of the 2014 LDS, the Council now considers that the AAP coverage should be extended to include not just Hastings Town Centre but the area known as White Rock, to the west of the Town Centre. The Council recognises the White Rock Area is an important part of the Borough's civic and cultural identity. With the restoration of the pier and its re-opening along with the BMX Skate Park in the former White Rock Baths, it is considered that opportunities have opened to explore other possibilities for regeneration linked in particular to widening cultural, recreational and leisure opportunities and enhancements in the White rock area. Together, Hastings Town Centre and the White Rock area has a pivotal role to play in driving the local economy as the Borough's largest retail, leisure and tourist destinations, service and employment centre. The LDS therefore needs to be updated to reflect the wider geographical area that AAP will now be focused upon.
10. The 2014 LDS set out which SPDs are needed / should be updated following the adoption of the HPS and Development Management Plan (DMP) (ie the new Local Plan). Essentially all adopted SPDs and SPGs need to be updated to realign them with the new Local Plan. 2 such SPDs have already been updated (re paragraph 6 of this report). A number of existing SPDs that are due to be updated relate to design matters. It is now considered both time and cost effective to integrate their production and in addition look to extend design advice in a single new design related document. A comprehensive SPD that combines the content from existing SPDs with new advice on different aspects of design will assist in the interpretation and application of adopted Local Plan policies. The importance of good design was recognised during the Development Management Plan examination and led to the Inspector introducing a design-led policy (Policy LP2).
11. The revised LDS therefore need to include the following SPDs, which will be prepared within the next 3 years:
 - Affordable Housing SPD
 - Contribution for Play Space Provision SPD
 - Design SPD
 - Developer Contributions SPD

Amending the Milestones in the Current LDS

12. The current LDS timetable was prepared in light of best information available at that time. The original timetable envisaged that the AAP would be significantly progressed during 2015. But the scope of the development plan document then, and the evidence base needed to support it was far narrower. Now, a number of factors mean that a new timetable should be set for the progression of the Town Centre & White Rock Area Action Plan (AAP).
13. Significant evidence base work needs to take place prior to both public consultation and the submission of the draft Plan. The initial phase of evidence base work is currently under way (see para 7). But a second phase of substantial in-depth work

needed for the White Rock area is yet to commence, but will begin very soon. It is vital that the draft Plan submitted to the Planning Inspectorate is the Plan that the Council wishes to adopt at the end of the process, and that all the necessary evidence has been gathered, and the relevant engagement and consultation undertaken (including on duty to cooperate matters).

14. The revised timetable for the AAP is:

- Consulting statutory bodies on the scope of the Sustainability Appraisal: June/July 2016
- Public participation in the preparation of the AAP (Regulation 18) 12 week consultation period Feb-Apr 2017
- Publication of the Proposed Submission AAP (Regulation 19) 12 week consultation period Oct-Dec 2017
- Adoption December 2018

15. The main risks to this timetable are; the high complexity of evidence requirements; the potential for a high volume of representations, given the sensitivity of bringing development forward in the AAP area; staff resources and access to specialist advice.

Policy Implications

16. The production of local plan document which are land-use planning documents, will give rise to the need to consider environmental issues. Economic and financial implications arise both from the cost of producing and consulting on the planning document. But additionally the studies which will underpin and support the planning document will provide a better understanding of the economic benefits of developing a planning framework for the AAP area. Local people's view will be sought as part of the process of developing the AAP.

Conclusion and Recommendations

17. We need to publish an up-to-date LDS to meet statutory requirements and to publicise our updated production timetable for Local Development Documents.

Wards Affected

Ashdown, Baird, Braybrooke, Castle, Central St. Leonards, Conquest, Gensing, Hollington, Maze Hill, Old Hastings, Ore, Silverhill, St. Helens, Tressell, West St. Leonards, Wishing Tree

Policy Implications

Please identify if this report contains any implications for the following:

Equalities and Community Cohesiveness	No
Crime and Fear of Crime (Section 17)	No
Risk Management	No

Environmental Issues	Yes
Economic/Financial Implications	Yes
Human Rights Act	No
Organisational Consequences	No
Local People's Views	Yes
Anti-Poverty	No

Additional Information

Appendix A - draft Local Development Scheme (LDS).

Officer to Contact

Sujeet Sharma
ssharma@hastings.gov.uk
01424 783325

This page is intentionally left blank

Hastings Local Plan – Local Development Scheme

April 2016

How to contact us:

If you have any questions or queries regarding this document, please contact the Planning Policy team at:

Aquila House
Breeds Place
Hastings
East Sussex
TN34 3UY

Email: fplanning@hastings.gov.uk

Tel: 014245 451098

Web: www.hastings.gov.uk/localplan

Or follow Shaping Hastings on Twitter/Facebook

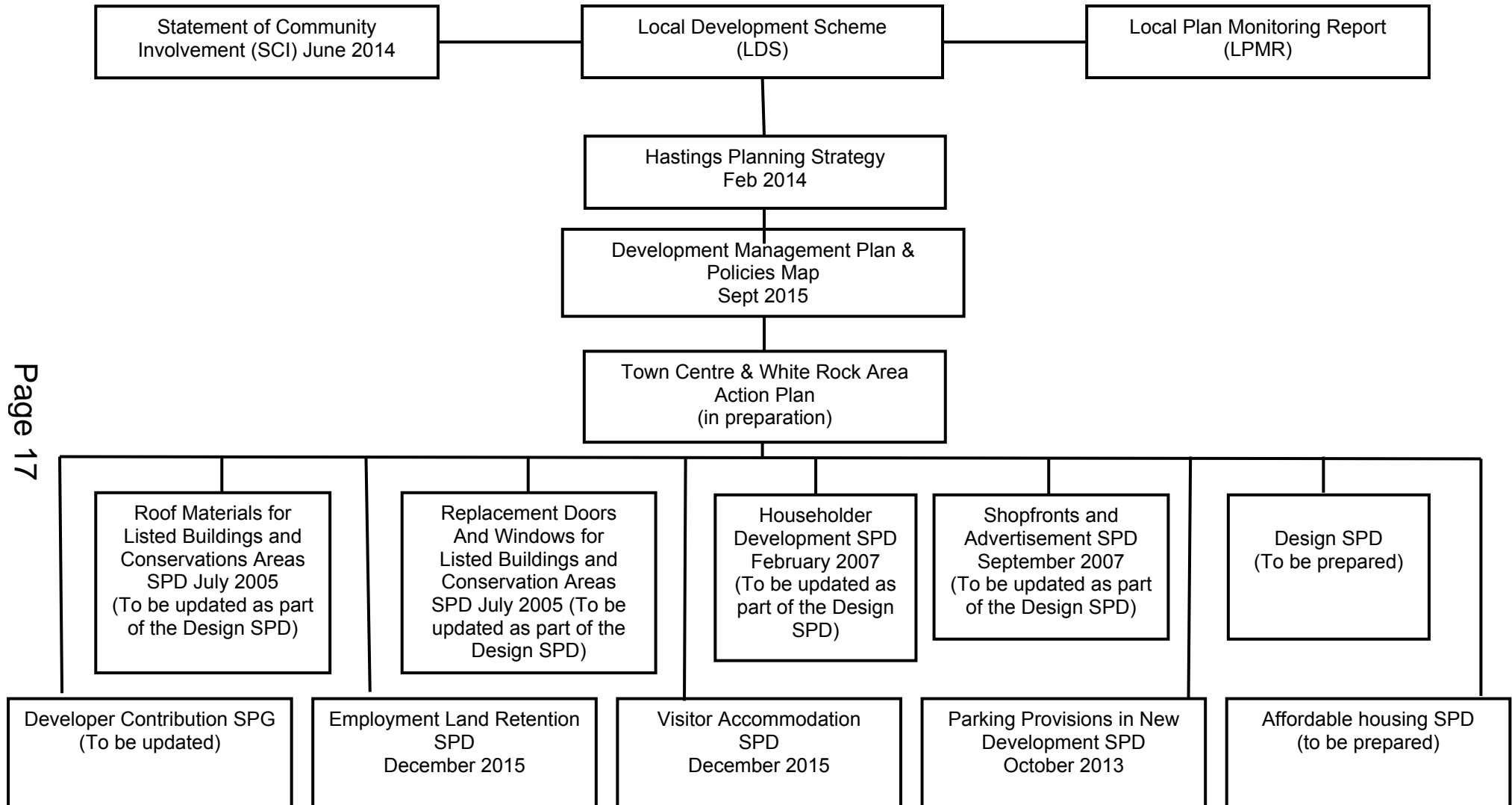
Contents

SUMMARY	4
INTRODUCTION.....	6
CURRENT POLICY	6
DOCUMENTS TO BE PREPARED OVER THE NEXT 3 YEARS	9
APPENDIX A – GLOSSARY	12
APPENDIX B - PROGRAMME MANAGEMENT AND RISK ASSESSMENT	13

Summary

1. The Local Development Scheme (LDS) sets out the documents that will be prepared as part of the Hastings Local Plan 2011-2028. Following the adoption of the Hastings Planning Strategy and Development Management Plan, this latest version of the LDS will cover the period to 2018/19 setting out details of the remaining Local Development Documents (LDDs) to be produced.
2. The Hastings Local Plan currently comprises the following documents:
 - The Hastings Planning Strategy (adopted 19th February 2014)
 - The Hastings Local Plan Development Management Plan (adopted 23rd September 2015)
 - Statement of Community Involvement (updated June 2014)
 - Roof Materials for Listed Buildings and Conservation Areas Supplementary Planning Document (SPD) (July 2005)
 - Replacement Doors and Windows for Listed Buildings and Conservation Areas SPD (July 2005)
 - Householder Development SPD (February 2007)
 - Shopfronts and Advertisements SPD (September 2007)
 - Parking Provisions in New Development (October 2013)
 - Employment Land Retention SPD (16th December 2015)
 - Visitor Accommodation SPD (16th December 2015)
 - Annual Monitoring Report (currently in preparation)
3. This revision of the LDS sets out the timescales for the preparation of the Town Centre & White Rock Area Action Plan (AAP), and several other supporting documents over the next 3 years. The AAP will be adopted during the LDS period.
4. Supporting documents include Supplementary Planning Documents (SPDs). Two SPDs have recently be updated and adopted: Employment Land Retention, Visitor Accommodation. Other SPDs which will be produced are Affordable Housing, Developer Contributions and Children's play space provision. The updating of the following existing SPDs covering Householder Development; Roof Materials; Doors and Windows and Shopfronts and Advertisements will now be combined into one new SPD on Design. In addition, we will be developing a Local List of Heritage Assets, and we will work with communities on Neighbourhood Plans as and when appropriate.
5. The relationship between the existing and proposed documents that make up the emerging Local Plan is shown in the diagram on the following page.
6. Please see the Glossary in Appendix A for clarification of the terms used in this document. A risk assessment and mitigation measures for the LDS programme is set out at appendix B.

Hastings Local Plan – Summary diagram showing relationship of documents (up to 2018/19)



Introduction

The Council is the Local Planning Authority and is responsible for preparing a Local Plan for its area to guide development in the Borough in accordance with relevant Regulation¹ and in line with the National Planning Policy Framework (NPPF)² and national Planning Practice Guidance on local plan preparation.³

What is a Local Development Scheme?

7. The Local Development Scheme (LDS) sets out the documents that will be prepared as part of the new Hastings Local Plan – the statutory development plan for the Borough.
8. This LDS has been produced to give local residents and any other interested parties information on:
 - The documents we are currently preparing, as well as those we intend to produce
 - The subject matter of the documents, and the geographical area they cover
 - The timetable for the stages of preparation and adoption of these documents
9. Taken as a whole, all the documents prepared as part of the Local Plan will form the planning policy framework for land use and development in Hastings up to 2028.
10. This is the 10th review of the Hastings LDS. It is prepared in accordance with legal requirements.⁴

Current Policy

Existing documents including Development Plan Documents

At present the 'Development Plan' for Hastings comprises:

The Hastings Planning Strategy

11. The Hastings Planning Strategy (HPS) was adopted in February 2014. The Planning Strategy is the principal development plan document for the Borough and sets out the overall vision and strategic objectives for the delivery of growth in Hastings between 2011 and 2028. It also includes development management policies which will help shape new development over the lifetime of the Plan.
http://www.hastings.gov.uk/environment_planning/planning/localplan/adoption/

¹ The Town and Country Planning (Local Planning) (England) Regulations 2012

² https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/6077/2116950.pdf

³ <http://planningguidance.communities.gov.uk/blog/guidance/local-plans/>

⁴ Section 15 of the Planning & Compulsory Purchase Act 2004, as amended by the Localism Act 2011 – Part 6 Planning, section 111

The Hastings Development Management Plan

12. The Development Management Plan (DMP) identifies sites proposed for development and protection in line with the HPS. It also included development management policies against which planning applications are assessed.

http://www.hastings.gov.uk/environment_planning/planning/localplan/dm_plan_siteallocations/dmpln-adopted2015/

Policies Map

13. In parallel with the development of the HPS and DMP, a Policies Map has been developed which shows the location of proposals in the adopted Local Plan (HPS & DMP) on an Ordnance Survey based map. The interactive Policies Map is available to view on the Council's website at: <http://www.planvu.co.uk/hbc2015/>

Waste and Minerals Plans

14. East Sussex County Council, the South Downs National Park and Brighton & Hove City Council are the responsible authorities for preparing the Minerals and Waste Local Plans. The East Sussex, South Downs, and Brighton & Hove Waste and Minerals Plan was adopted in 2013. This plan replaced the majority of the policies that were contained in the Waste Local Plan (2006) and Minerals Local Plan (1999).

<https://new.eastsussex.gov.uk/environment/planning/development/mineralsandwaste>

A Waste and Minerals Sites Plan (WSMP) is currently in preparation. Further information on the progress of the WSMP can be found at

<https://new.eastsussex.gov.uk/environment/planning/development/mineralsandwaste>

Supplementary Planning Documents (SPDs)

15. The following Supplementary Planning Documents (SPDs) also form part of the planning policy framework for Hastings. SPDs are non-statutory planning documents. They provide more detailed explanation and guidance in relation to policies and proposals in the statutory development plan. The Council has prepared five SPDs so far:

- Roof Materials for Listed Buildings and Conservation Areas SPD (July 2005)
- Replacement Doors and Windows for Listed Buildings and Conservation Areas SPD (July 2005)
- Householder Development SPD (February 2007)
- Shopfronts and Advertisements SPD (September 2007)
- Parking Provisions in New Development (October 2013)
- Employment Land Retention SPD (December 2015)
- Visitor Accommodation SPD (December 2015)

16. Copies of these SPDs are available on our website at

<http://www.hastings.gov.uk/ldf/resources.aspx#spd>

Other Documents

The Statement of Community Involvement (SCI)

17. First adopted in 2006, the SCI sets out the Council intends to achieve community and stakeholder involvement, and public participation in all planning matters, including the preparation of local development documents and arrangements for consultation on planning applications. The SCI was updated in 2011, again in January 2013 and again in June 2014 to reflect changes to the planning regulations and also the principles set out in the Council's Participation and Communication Strategy 2011/12 – 2013/14. The document has been updated to align with plans and programmes in this document.
18. To download a copy of the updated SCI please visit the website at http://www.hastings.gov.uk/environment_planning/planning/localplan/ldf_documents/#sci

Local Plan Monitoring Report (LPMR)

19. The Local Authority regularly publishes a monitoring report. The role and purpose of this document is to publish data on housing, employment and other development statistics; plan making progress against the LDS; consultations on planning forums and duty to cooperate matters. The Monitoring Report so far has been published annually. In future, we intend to make it a biannual publication to measure progress against key indicators more frequently. The most recent LPMR can be viewed at http://www.hastings.gov.uk/environment_planning/planning/localplan/ldf_documents/#amr
20. The LPMR assesses whether or not targets and milestones related to the production of the Local Plan have been met. As a result of monitoring, the Council will decide what changes, if any, need to be made to the Local Plan and will bring forward any such changes through a review of the LDS.

Community Infrastructure Levy (CIL)

21. A CIL is a Charging Schedule sets out standard charge(s) that a Council will levy on specified types of development to contribute towards required infrastructure. Work to explore viability of CIL implementation in the Borough has been undertaken concurrent with developing the new Local Plan. This work has so far determined that a Community Infrastructure Levy (CIL) charging schedule would currently be unviable due to current market conditions. CIL is not therefore being pursued at this time. However changes in house prices will be monitored during this LDS period in order to determine when it may be appropriate to reconsider pursuing CIL.

Neighbourhood Planning

22. Regulations⁵ concerning neighbourhood planning came into force in April 2012. These make provision for several elements falling under the neighbourhood planning category:

⁵ The Neighbourhood Planning (General) Regulations 2012

- Neighbourhood Development Plans
- Neighbourhood Development Orders
- Community Right to Build

23. In the event of any Neighbourhood Plans coming forward in Hastings, when such plans are adopted, they will form part of the Development Plan.

The Local Plan Evidence Base

24. We need to ensure a robust evidence base is available to support planning policies in the emerging Local Plan document. Background work prepared by, or for the Council will normally be published in the form of background documents. Such documents are made publicly available at the same time as, or before, any draft Local Plan documents are published. A substantial evidence base has already been built up as a result of developing both the HPS and DMP documents.

25. Further information on the evidence base prepared so far is available at http://www.hastings.gov.uk/environment_planning/planning/localplan/evidence_base/

Documents to be prepared over the next 3 years

26. A Sustainability Appraisal has already been prepared to support these documents in the plan making process. Sustainability Appraisal Reports will also be required to support future Supplementary Planning Documents and Neighbourhood Plans where necessary. The purpose of the Sustainability Appraisal Reports is to assess the impact of the documents in terms of the social, economic and environmental effects, incorporating the requirements of Strategic Environmental Assessment.

27. The next development plan document to be prepared is the Hastings Town Centre and White Rock Area Action Plan (AAP) which will provide a detailed planning framework to guide change across the Town Centre and White Rock area.

28. It is also proposed to produce a number of topic based supplementary planning documents. The 2014 LDS identified a number of exiting design related SPDs which were due to be updated. It is now considered more effective to combine the review of these SPDs in to a single, broader SPD covering these and other design matters. This means the following existing SPDs: Householder Development; Roof Materials for Listed Buildings and Conservation Areas; Replacement Doors and Windows for Listed Buildings and Conservation Areas; and Shopfronts and Advertisements, will now form part of a future Design SPD.

29. The following SPDs are to be produced:

- Affordable Housing SPD
- Contribution for Play Space Provision SPD
- Design SPD
- Developer Contributions SPD

30. Key dates for the preparation of these documents will be provided on our website when available.

31. We will also be working closely with communities to bring forward any neighbourhood plans, and continue work on monitoring and implementation of the Local Plan documents that are already in place.

32. A detailed schedule for the AAP document is provided below, followed by an illustrative work programme on page 11.

Hastings Town Centre and White Rock Area Action Plan

Overview

Role and Subject - Provides a detailed planning framework to guide change across the Town Centre and White Rock area, consistent with the Hastings Planning Strategy

Coverage – Hastings Town Centre Boundary and White Rock area

Status - Local Plan document

Conformity - With National Planning Guidance and Hastings Planning Strategy

Key milestones

Consulting statutory bodies on the scope of the Sustainability Appraisal

June/July 2016

Public participation in the preparation of the Town Centre & White Rock Area Action Plan (Regulation 18)

February-March 2017

Publication of the Proposed Submission Town Centre Action Plan (Regulation 19)

October-December 2017

Adoption of the DPD

December 2018

Arrangements for production

Organisational lead – Assistant Director Regeneration & Culture









Political management - Executive decision (Cabinet), Full Council resolution required for publication and adoption stages

Internal resources - Planning Policy team with wide ranging input across the Council

External resources - Key stakeholders and service providers, contractors for evidence base

Community and stakeholder involvement - In compliance with the Statement of Community Involvement.

Illustrative Work Programme

	Year 2016-17				Year 2017-18				Year 2018-19			
	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
Town Centre & White Rock Area Action Plan												
Developing the evidence base & early engagement												
Draft AAP consultation (regulation 18)												
Pre-submission Public Consultation (regulation 19)												
Submission (S)								S				
Examination (E)												
Adoption (A)											A	

Appendix A – Glossary

Development Plan Documents (DPD)

Statutory planning documents, produced by the planning authority, that form part of the Local Plan, including the Hastings Planning Strategy, Development Management Plan and where necessary, Area Action Plans.

Local Development Scheme (LDS)

A project management document setting out what the emerging Local Plan will contain, a timetable for its production, proposals for monitoring and review.

Local Plan Monitoring Report (LPMR)

Authorities are required to produce LPMRs to assess progress against the LDS and the extent to which policies in Local Plan documents are being achieved.

Policies Map (formerly Proposals Map)

A map showing site allocations and geographical areas where policies apply.

Statement of Community Involvement (SCI)

Important document within the Local Plan which sets out the Borough Council's approach to involving the community in the preparation, alteration and review of the Local Plan documents, and in the consideration of planning applications

Strategic Environmental Assessment (SEA)

Environmental assessment of policies, plans and programmes required under the European SEA Directive 2001/42/EC.

Supplementary Planning Document (SPD)

Non-statutory documents within the emerging Local Plan. Their purpose is to expand upon policies or proposals in other Local Plan documents such as the Planning Strategy and Development Management Plan

Sustainability Appraisal (SA)

Assessment of the social, economic, and environmental impacts of the policies and proposals contained within the emerging Local Plan

Appendix B - Programme management and risk assessment

The Council's Cabinet, which meets monthly, oversees the preparation of planning policy documents. It is authorised to approve documents for public consultation. However, in accordance with the Council's Constitution, statutory development plan documents that are to be published or adopted as Council policy are determined by Full Council.

The Portfolio Holder for Regeneration & Culture oversees the preparation of planning policy documents and is involved throughout, from the early stages of the process.

Management is overseen by the Assistant Director – Regeneration & Culture. Day-to-day management of the production of the planning policy documents is undertaken by the Planning Policy Manager.

Strategic Environmental Assessment/Sustainability Appraisal

The Local Plan and SPDs will be subject to Sustainability Appraisal (SA) and, where required, Strategic Environmental Assessment (SEA). Assessment of the sustainability implications of the policies will be prepared and published at the key stages in preparation in line with the SEA Regulations.

Resources

The main responsibility for the Local Plan preparation lies with the Planning Policy Section. Beyond the expertise in the team, the support of other officers will be provided at key stages in the preparation process, notably in the production of detailed development management policies, where capacity exists.

External expertise will be required to assist with the preparation of specialist studies and assessments.

The resource requirements will be regularly monitored in line with the Council's existing budgetary processes

Timeframe and contingencies

At the end of the three-year timeframe covered by this LDS, the Local Plan for the Borough should comprise the HPS (adopted 2014) the DMP (adopted 2015) and the Town Centre & White Rock Area Action Plan.

A Risk Assessment is presented below, with potential responses.

Risk Factor	Likelihood / Scale of impact	Contingency actions and response	Impact
Work demands that are not programmed notably Neighbourhood Plans	High/High	Manage inputs to neighbourhood plans and strictly prioritise inputs to re work demands Short-term extra resources Review programmes for priority policy documents	Delay Possible financial cost

Changes to Planning Policy and Guidance	Medium/High	Monitor emerging guidance, consultations etc. Reassess priorities through review of LDS	Delay
Staff shortages e.g. unable to recruit, long term sick leave etc.	Medium/High	Consideration with POD re recruitment and retention issues Subject to timing of absence, purchase expertise on short term basis via consultancy	Delay Financial cost
Requisite expertise or capacity not available in-house	Medium/Medium	Staff training/CPD Identify evidence needs with other LPAs Train staff Purchase expertise on short term basis Sharing expertise with other LPAs	Financial cost
Longer process times, especially due to high level of responses	Medium/Low	Encourage online representations Early engagement Secure administrative assistance Review programme and priorities	Delay

Agenda Item 6



Report to: Cabinet

Date of Meeting: 4 April 2016

Report Title: Hastings Sport and Physical Activity Strategy 2016-2020

Report By: Monica Adams-Acton
Assistant Director Regeneration and Culture

Purpose of Report

To advise that the Hastings Sport and Physical Activity Strategy has been refreshed and updated.

Recommendation(s)

- 1. That the updated Hastings Sport and Physical Activity Strategy 2016-2020 be considered and agreed.**

Reasons for Recommendations

Sport and physical activity play a key role in improving the health and wellbeing of our residents, as well as developing stronger and safer communities, contributing to economic prosperity, increasing skills, reducing our carbon footprint and increasing personal confidence and self-esteem.

The Strategy aims to make participation in sport and physical activity a regular habit for more people, particularly under-represented and inactive groups.

The Strategy reflects the coming together of a range of partners to establish a creative and coordinated approach to make a difference through sport and physical activity.

Introduction

1. Sport and physical activity play a key role in improving the health and wellbeing of our residents, as well as developing stronger and safer communities, contributing to economic prosperity, increasing skills, reducing our carbon footprint and increasing personal confidence and self-esteem.
2. The Council has an important leadership role to play in bringing schools, sport clubs, national governing bodies of sport, health organisations and the private sector together to work towards unblocking barriers to participation and improving the local sport delivery system.
3. The refreshed Hastings Sport and Physical Activity Strategy sets out a vision that Hastings is an active town where high quality sport and physical activity opportunities are accessible to all and the majority of people are actively engaged in sport and physical activity. It reflects the aspirations of a range of partners and aims to facilitate those partners, and others, to make a difference through sport and physical activity.
4. During the lifespan of the previous Sport and Physical Activity Strategy (2012-2015) physical activity rates of Hastings adult residents significantly increased.
5. The updated Strategy has been developed by a small working group facilitated by the Council's Leisure Services. The working group has involved partners from, ESCC Public Health, Hastings Voluntary Action, Sport England, Sussex County Sports Partnership and Freedom Leisure. The Strategy has been developed in wider consultation with the Active Hastings Partnership.
6. The development and implementation of the Strategy is amongst the expected outputs of our funding agreement with ESCC Public Health.
7. The Strategy targets local needs but is also closely aligned to national and regional priorities, including the indicators of the Public Health Outcomes Framework for England, 2013-2016, and the government's new sport strategy, Sporting Future, 2015.

Overview of the Strategy

8. The Strategy is written for statutory, voluntary and community sector partners: For partners whose role already involves sport and physical activity and for those partners whose traditional role does not involve increasing physical activity levels, but for whom sport and physical activity can enable them to deliver their own objectives.
9. The Strategy focuses on certain groups who are significantly less likely to play sport and be physically active than the population in general. Such groups include women and girls, disabled people, older people, and those from lower socio-economic groups,
10. The Strategy focuses on three priority areas:

- i) increasing participation and encouraging more residents to meet the recommended physical activity levels
 - ii) enhancing skills and building capacity (including volunteers)
 - iii) strengthening partnerships to ensure a co-ordinated approach.
11. The Strategy includes an overview of the local profile of Hastings and summarises some of the key local challenges. It also highlights examples of local good practice and illustrates the broader value of sport and physical activity.

Future Actions

12. The strategy will be regularly monitored, reviewed and developed in order that it continues to be a 'living document'. Each year the Active Hastings Partnership will produce an annual action plan, along with an annual report which will show progress against the priorities.
13. The action plan will include actions from a range of partners. The Council manage several externally match funded physical activity programmes which will appear in the action plan, including; Active Hastings, Street Games (outreach sport in areas of need), Sport for All (learning disabilities) and Opening Doors (aimed at our three least active wards and utilising non-traditional venues for sport).

Financial Implications

14. The financial implications for the Council remain the same as current for 2016/17.
15. Partners will resource their own actions within the action plan. The Council managed programmes, listed above, have external funding agreements in place with varying lengths of time. It is worth noting that the Street Games project has yet to secure full funding for 2016/17, however the Leisure team will continue to seek further external funding.

Wards Affected

Ashdown, Baird, Braybrooke, Castle, Central St. Leonards, Conquest, Gensing, Hollington, Maze Hill, Old Hastings, Ore, Silverhill, St. Helens, Tressell, West St. Leonards, Wishing Tree

Policy Implications

Please identify if this report contains any implications for the following:

Equalities and Community Cohesiveness	Yes
Crime and Fear of Crime (Section 17)	Yes
Risk Management	No
Environmental Issues	Yes
Economic/Financial Implications	Yes
Human Rights Act	No
Organisational Consequences	No

Local People's Views	Yes
Anti-Poverty	Yes

Additional Information

Appendix 1: Hastings Sport and Physical Activity Strategy 2016-2020

Officer to Contact

Keith Duly
kduly@hastings.gov.uk
01424 451189



Hastings Sport & Physical Activity Strategy 2016 - 2020



“The potential benefits of physical activity to health are huge. If a medication existed that had a similar effect, it would be regarded as a ‘wonder drug’ or ‘miracle cure.’”
(Chief Medical Officer, Department of Health, 2010)



Contents

Introduction	4
Achievements of the 2012-15 Hastings Sport and Physical Activity Strategy	8
National & Local Context	11
Leadership through Partnership	14
Vision, Aims & Priorities	16
Priority 1	18
Priority 2	28
Priority 3	36
Contact Details	45
Appendices	46



Foreword

I'm pleased to introduce our refreshed sport and physical activity strategy. It builds on the success of our former strategy as well as looking at key areas to focus on.

Hastings faces specific challenges with significant areas of deprivation. Recent figures show 27.7% of children in the borough live in poverty. This makes it more important to focus on groups less likely to take part in physical activity. These groups include women and girls, elderly people, disabled people and those from lower socio-economic groups.

Since the last strategy was implemented physical activity and obesity levels in Hastings have improved. However the health of people living in Hastings is still poorer than other areas. With life expectancy for men in the most deprived parts of Hastings 10.4 years lower than men living in the least deprived areas, and the high financial and social cost of poor health, this strategy plays a vital part in changing these outcomes.

Councillor Dawn Poole



Introduction

This refreshed strategy will continue to build on the successful work of the Active Hastings Partnership in helping more people participate in sport and physical activity.

Partners

Our strategic vision is that Hastings will be an active town where high quality sport and physical activity opportunities are accessible to all and the majority of people are actively engaged in sport and physical activity. This vision reflects the aspirations of a range of partners and aims to facilitate those partners, and others, to make a difference through sport and physical activity.

“Creating this more active society is not a choice, it is a necessity when we face an ageing population and a range of health challenges across the life-course, including rising obesity amongst children and adults, and the increase in a range of long-term conditions such as diabetes.”¹

Sport and physical activity plays a key role in improving the health and wellbeing of our residents, as well as developing stronger and safer communities, contributing to economic prosperity, increasing skills, reducing our carbon footprint and increasing personal confidence and self-esteem.

In December 2015 Marcus Jones, Minister for Local Government Department for Communities and Local Government stated that:

“Sport can be the glue that keeps communities together and is a persuasive tool in promoting shared interests alongside fostering a keen sense of civic pride. I have seen at first-hand the positive power sport and recreation exert, from children of all backgrounds emulating their heroes at their local community facilities to supporters working together to protect the assets they value.”

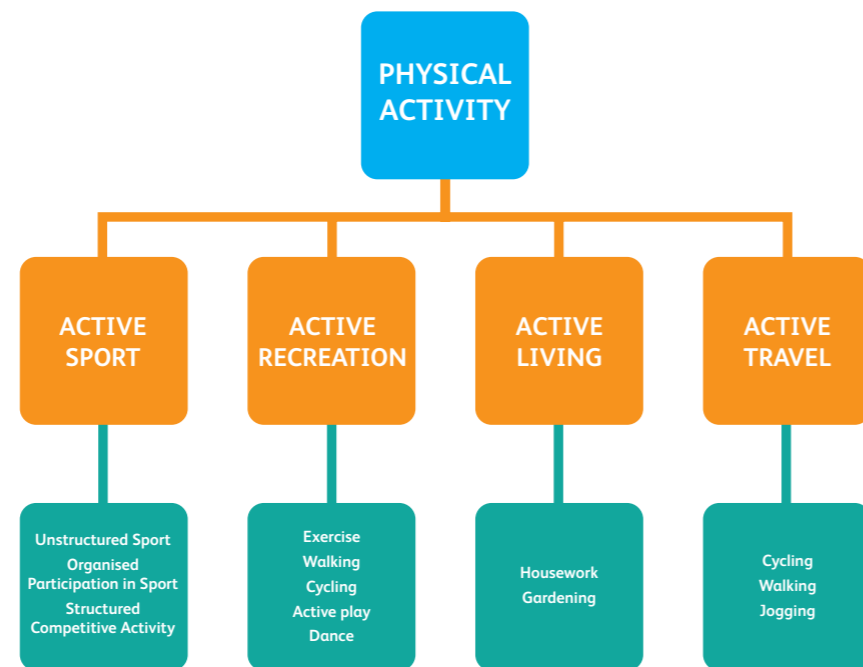
¹ Sporting Future: A new Strategy for an Active Nation. HM Government. 2015.



It is essential for all residents to have access to a range of quality leisure facilities and green spaces if we are to achieve our vision. Organisations involved in managing and developing these facilities and spaces will be encouraged to work towards the aims of this strategy. It is worth noting that strategic overviews of leisure facilities and play spaces are currently available².

The strategy will focus on certain groups, including women and girls, disabled people, older people, and those from lower socio-economic groups, who are significantly less likely to play sport and be physically active than the population in general³. There will be a particular focus on the most deprived areas of Hastings and St Leonards.

Physical activity has many definitions and is wide ranging, but for the purpose of this strategy we will be using the following diagram to explain the different components of the physical activity continuum:



² Hastings and Rother Leisure Facilities Strategy, 2009-2020 (Updated 2015) and Play Space Strategy 2015-2017 (2015)

³ Active People Survey 9, Sport England (2014/15)

The strategy has been driven by local need, demonstrated by the statistics and consultations such as Active Hastings' This Girl Can and Sports for All local consultations. The strategy has also been subject to an equalities impact assessment. We recognise the need for further consultation throughout the lifespan of the strategy. The strategy will be regularly monitored, reviewed and developed in order that it continues to be a living document. Each year we will produce an action plan, along with an annual report which will show progress against the priorities.

The purpose of the strategy is to:-

- Ensure a coordinated approach to physical activity and sporting opportunities in the town, allowing a wide range of partners to develop skills and expertise in order to increase the impact of local interventions.
- Raise awareness of the contribution that sport and physical activity can give to developing the health of local residents, addressing inequalities and developing the economic and social health of the area.
- Build the capacity of all statutory, community and voluntary organisations to increase participation in sport and physical activity.

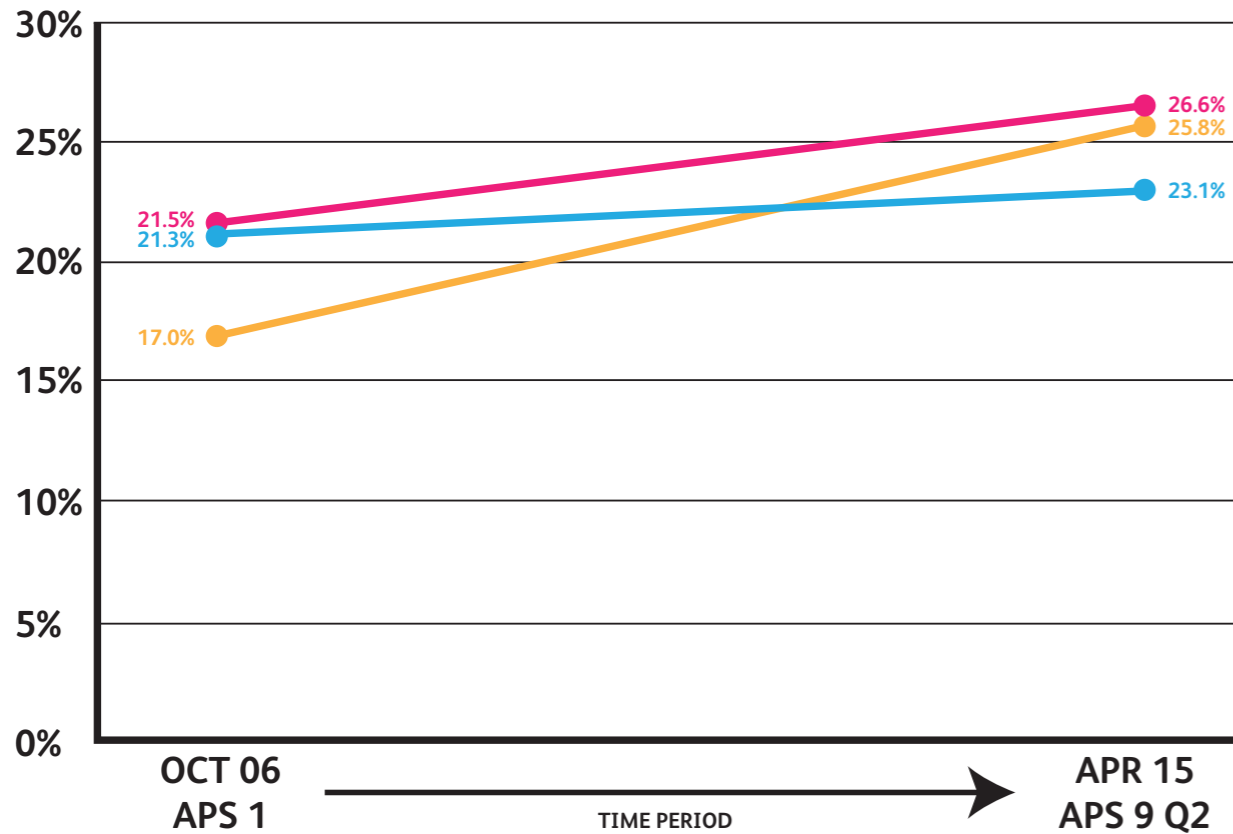
The strategy is written for statutory, voluntary and community sector partners whose role is to plan, coordinate and deliver sport and physical activity opportunities across Hastings and St Leonards. It is also written for partner organisations whose traditional role does not directly involve increasing physical activity levels, but for whom sport and physical activity can enable them to deliver their own objectives.

Achievements of the 2012-15 Hastings Sport and Physical Activity Strategy

We would like to thank all of our partners who were involved in the delivery of our previous sport and physical activity strategy. The Active Hastings Partnership has seen a significant increase in the number of partnership initiatives. As a result, the activity rates of local adults have significantly increased. However, there remains a huge challenge ahead.

The graph below shows the increase in physical activity levels, shown by the Active People Survey between 2005/06 and 2014/15.

Page 35



- England
- Hastings
- East Sussex

Source: Active People Survey. Measure: Three or more times a week. Whole population (16+). All Sports. Time periods 2005/06 (APS1) and 2014/15 (APS9 Q2).

Throughout this period there were improvements to a range of leisure facilities including:

- Enhanced studio space and new sports hall surface at Summerfields Leisure Centre.
- Improvements in changing facilities and new cardiovascular equipment at Falaise Fitness Centre and Helenswood Sport Centre.
- Relocation of Summerfields Gymnastics Club to a new state of the art and more inclusive gymnastics centre.
- A new gymnastics centre and significant maintenance works to the athletics track surface William Parker School (now ARK William Parker Academy).
- New outdoor fitness equipment, sand volleyball court and children's play areas along the seafront.
- A new 3G pitch at Hastings Academy and a new climbing wall at St Leonards Academy.

During the previous strategy's lifetime, the Leisure Facilities Strategy and the Play Space Strategy have both been refreshed, ensuring that future investment will be informed by local need.



National & Local Context

Other key areas of success include:

- Over £460,000 of grant funding has been awarded to Active Hastings (incorporating Street Games) to deliver grassroots revenue projects locally.
- Agencies working in health, leisure and community sport, local clubs, schools and youth providers have all participated in the Active Hastings Partnership and impacted on the strategy.
- The Active Hastings brand has been established across the town, and represents high quality, widely accessible physical activity opportunities.
- Physical activity is high on the local Health Improvement agenda, both through East Sussex County Council Public Health and NHS Hastings and Rother Clinical Commissioning Group, who are currently commissioning a Let's Get Moving programme through GP surgeries as part of their Healthy Hastings and Rother programme.
- Grass roots activities that can be enjoyed by the local community have been provided.
- Use of existing sport and physical activity provision by under-represented groups has been increased⁴.



⁴ Active People Surveys 2012 and 2015, Sport England.

22.5% of the adult population in Hastings were classed as obese during 2012/13

This strategy reflects a range of policy documents published in recent years, which can be found in Appendix 1.

The health of people in Hastings is generally worse than the England average. Deprivation is higher than average and about 27.7% (4700) of children live in poverty. Life expectancy for both men and women is lower than the England average. Life expectancy is 10.4 years lower for men in the most deprived areas of Hastings than in the least deprived areas⁵.

Rising rates of obesity and other illnesses associated with physical inactivity across the UK are having a significant financial impact on the NHS and the wider economy, with the estimated annual cost as a result of physical inactivity of £7.4bn⁶.

22.5% of the adult population in Hastings were classed as obese during 2012/13, compared to a national average of 23%. However, when overweight is also taken into consideration the proportion of adults in Hastings considered to have an excess weight rises to 64.2% (2012-14). In 2014/15, 24.2% of reception children and 31.6% of Year 6 children were classed as overweight (including obese) compared to the national averages of 21.9% and 33.2% respectively⁵.

Based on the most recent data available it is estimated the health cost of physical inactivity in Hastings equated to £2,474,009⁷. This figure only takes into consideration the direct costs from coronary heart disease, cerebrovascular disease, breast cancer, colon/rectum cancer and diabetes mellitus, so the potential healthcare costs associated with physical inactivity could be considerably higher than this.

⁵ Health Profile; Hastings. Public Health England (2015)

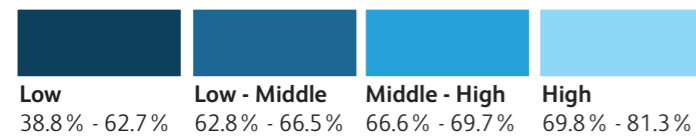
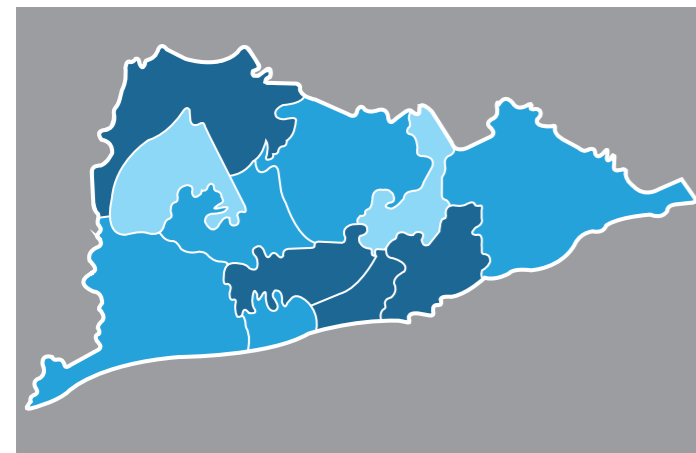
⁶ Everybody Active, Everyday: An evidence-based approach to physical activity. Public Health England (2014)

⁷ Sport England (2015) Local Sport Profile - Health costs of physical inactivity, split by disease type, 2009/10.

Statutory, voluntary and community sector partners have a key role to play in the prevention of these diseases through promoting the benefits of physical activity and encouraging more people in Hastings to become physically active.

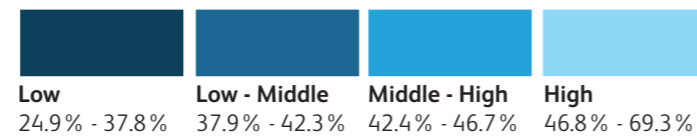
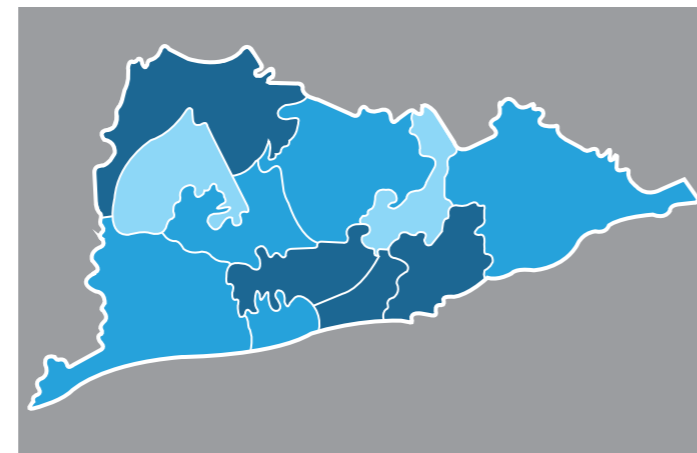
The maps below show the level of sports participation (once a week) alongside the levels of obesity in different wards within the borough. The geographical pattern of obesity levels reflects the other health issues that physical activity can impact on. These maps will assist partners to target activity and resources at the areas of greatest need.

Excess weight in adults:



Dataset: Active People Survey model based MSOA estimates January 2012-2013 for adults classed as overweight or obese.

Adult participation in sport:



Dataset: Active People Survey model based MSOA estimates 2011-12 for once a week sport participation.

Contains Ordnance Survey data. © Crown copyright and database right 2015. Sport England 100033111.

Initiatives like Street Games have helped to improve community safety in areas targeted as part of a multi-agency approach. Returns on investment in sports programmes for at-risk youth are estimated at £7.35 of social benefit for every £1 spent – through financial savings to police, the criminal justice system and the community⁸. Sports programmes have the potential to strengthen social networks and community identity, according to several international studies⁹.

A wide variety of local data is available to partners involved in developing and delivering physical activity opportunities in their communities. Sport England has developed some useful tools which help local partners make the best use of this wealth of information. Details of these tools can be found in Appendix 2.



⁸ Culture and Sport Evidence (CASE) programme, Department for Culture, Media and Sport (2013)

⁹ The Value of Sport monitor, Sport England (2016)

Leadership through Partnership

Hastings Borough Council is proud to facilitate the development and implementation of the Hastings Sport and Physical Activity Strategy.

The Council has an important leadership role to play in bringing schools, sport clubs, National Governing Bodies of Sport, health organisations and the private sector together to work together, unblock barriers to participation and improve the local sport delivery system¹⁰.

This strategy reflects the coming together of a range of partners to establish creative and innovative ways to make a difference through sport and physical activity. It targets local needs but is also closely aligned to national and regional priorities, including the indicators of the Public Health Outcomes Framework for England, 2013-2016, the Government Strategy for Sport (Sporting Future: A New Strategy for an Active Nation, 2015), Sport England's Strategy 2012-2017 and the East Sussex Health and Wellbeing Strategy 2013-2016.

Hastings Borough Council's Leisure Services have been successful in securing over £2 million of funding for physical activity projects since 2006. Through this funding the Active Hastings brand has been developed and is now well established throughout the town.

The Active Hastings Partnership is made up of organisations who collectively promote the benefits of sport and physical activity. A full list of the organisations who are currently partners and the terms of reference of the partnership are included in Appendix 3. This membership is not static and is constantly evolving as more organisations are encouraged to work collaboratively and become part of the Active Hastings Partnership.

¹⁰ Sporting Future: A New Strategy for an Active Nation, HM Government (2015)

The Partnership's purpose is to co-ordinate the delivery of sport and physical activity in Hastings in order to achieve agreed outcomes. The Partnership links national, regional and local partners to ensure that national learning, campaigns and funding are all utilised in the borough to increase physical activity levels amongst our residents. The partnership also aims to raise the profile of local work at a regional and national level.



Vision, Aims and Priorities

Vision

Hastings is an active town where high quality sport and physical activity opportunities are accessible to all and the majority of people are actively engaged in sport and physical activity.

Strategic aims

- To facilitate the provision of flexible, attractive and sustainable opportunities in Hastings for the population to develop and engage in physical activity and sport.
- To reach out to local communities, especially disadvantaged groups, influencing behaviour and persuading people to become more active, thereby helping to reduce health inequalities, improve economic benefits and develop stronger and safer communities.
- To measure the impact of success and our efforts to encourage more residents to be more physically active.
- To widen the appeal of participation by raising the profile of physical activity and its benefits throughout the community.

How will we achieve our vision?

The strategy will focus on three priority areas:



Priority One

Increasing participation in physical activity and encouraging more residents to meet the Department of Health's physical activity recommendations.

- Encouraging adults to be active daily. Over a week, activity should add up to at least 150 minutes (2 ½ hours) of moderate intensity activity in bouts of 10 minutes or more.
- Encouraging young people to be active for at least 60 minutes per day.
- Changing the behaviour of the least active and encouraging them to take part in sport or physical activity at least twice a month.
- Offering inclusive opportunities for all people to take part in physical activity, particularly under represented and inactive groups.
- Offering opportunities for families to take part in physical activity together.
- Capturing the inspiration of major sporting events to encourage participation

Priority Two

Enhancing skills and building volunteer capacity within the local Sport and Physical Activity sector.

- Increasing the number of volunteers in order to increase traditional and non-traditional physical activity opportunities.
- Supporting and strengthening sports clubs and organisations that promote physical activity opportunities, including quality assurance.
- Maximising opportunities arising from major sporting events to increase the number of volunteers.
- Increasing opportunities for volunteering at one-off events.
- Supporting volunteers and clubs to access training opportunities.

Priority Three

Strengthening partnerships and coordinating physical activity and sporting opportunities in the town.

- Build on the Active Hastings partnership, using regular informal networking events to share good practice and discuss current issues.
- Gain commitment of different organisations to support the work of the partnership.
- Encourage local leisure facilities and environments that offer physical activity opportunities to work towards the aims of the Sport and Physical Activity Strategy.
- Ensure a strategic overview of facilities taking into account current and future developments, as highlighted in the local Leisure Facilities Strategy.

Active Hastings Partnership Underpinning Activity:

Support Area: Research, quality assurance, monitoring and evaluation. Providing the evidence base for delivery groups and ensuring effective benchmarking, monitoring and evaluation of projects. Facilitate partner access to robust data sources such as Active People Survey and Public Health Outcomes Framework (PHOF), evaluation guidance such as the Standard Evaluation Framework for physical activity interventions and validated audit/ measurement tools such as the International Physical Activity Questionnaire (IPAQ).

Support Area: Communication, marketing and advocacy. Continue to improve the Active Hastings brand, advocate the importance of physical activity and change behaviours and attitudes towards physical activity. Use new insight such as Sport England's "Go Where Women Are", "Getting Active Outdoors" and "Youth Insights Pack" to maximize impact.

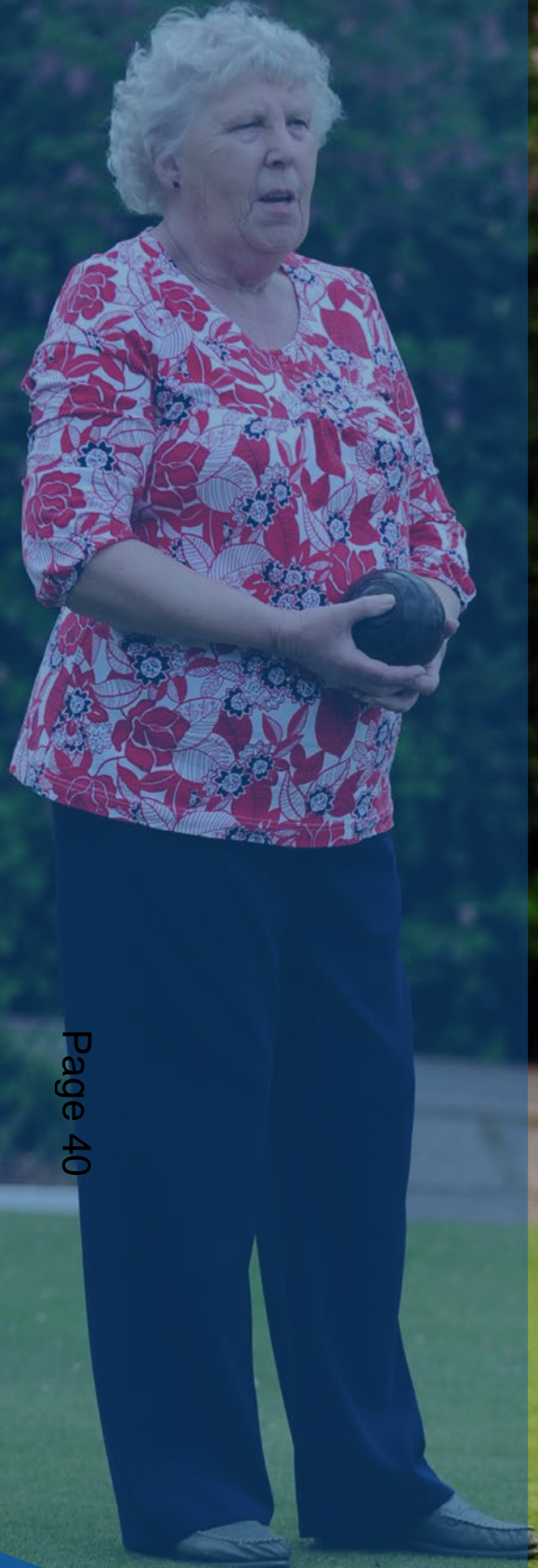
Support Area: Funding and Investment. Maximise funding and investment in the town by supporting delivery groups through the provision of information relating to funding streams and potential sponsorship opportunities.

Priority one — Increasing participation in physical activity and encouraging more residents to meet the Department of Health's physical activity recommendations.

Encouraging people across Hastings to be physically active is fundamental to the work of the Active Hastings Partnership.

The first Active People Survey was carried out in 2006, and revealed that only 16.7% of people in Hastings and St Leonards were participating in thirty minutes of physical activity on three or more days per week, compared to 21% nationally and 22.6% in the South East. Hastings was at the bottom of the South East in terms of physical activity levels and 339th out of 354 local authorities nationally. However, by 2015 the Active People Survey showed that the investment into physical activity in the town is working, with 25.8% of adults now active on three or more days per week, which is higher than the national average of 23.1%.

However, with 74% of local adults still not achieving this level of activity there remains a long way to go. To ensure further improvement in local activity levels, we must continue to provide high quality sport and physical activity opportunities, targeting those individuals who are not currently taking part. The Partnership will focus on key groups who are the least active and who experience the highest levels of health inequalities, examples include disabled people, women, older people and people living within the most deprived areas of the town. There are also likely to be issues of under-representation, or particular barriers to participation for some Black and Minority Ethnic groups and some Lesbian, Gay, Bisexual or Transgender people, which are not immediately apparent when looking at the overall participation levels for those groups as a whole.



During the lifetime of the previous strategy, a new physical activity measure was introduced to show the percentage of individuals who met the Chief Medical Officer's recommended guidelines on levels of physical activity (at least 150 minutes a week). The new indicator measures a wider range of activities than the previous indicator and includes activities, such as: sport, recreational cycling, recreational walking, walking for active travel purposes, cycling for active travel purposes, dance and gardening. We will use these new measures to monitor our future progress. Within Hastings, 44.5% of adults are currently NOT achieving this recommended level of physical activity.



Key Statistics

20.7% of adults in Hastings are members of sports clubs (National average 21.9%)¹⁵.

In 2012/13, 22.5% of adults in Hastings were obese compared to a national average of 23%. This rises to 64.2% when overweight adults are also taken into consideration (2012-14)¹⁴.

In 2013, only 48.2% of women in Hastings and St Leonards were achieving at least 150 minutes of physical activity per week, compared to 61.7% of men¹².

According to Sport England's Active People Survey four out of five disabled people take little or no exercise¹². However, the English Federation of Disability Sport (EFDS) Lifestyle Report released in 2013, revealed that seven in ten disabled people want to increase their physical activity.

28% of adults taking part in an Active Hastings session for the first time during 2015 had done no physical activity in the previous 12 months¹³.

In 2014, 55.5% of adults in Hastings were achieving at least 150 minutes of physical activity per week in accordance with UK Chief Medical Officer recommended guidelines on physical activity¹⁰.

In 2014/15, 57.8% of people in Hastings and St Leonards were satisfied with local sports provision (compared with an average of 61% nationally)¹⁴.

15 of the 22 schools in Hastings achieved school games mark in 2014/15 at bronze and silver level, showing that they are delivering a minimum of two hours of Physical Education per week alongside extra-curricular activities, school competitions and sports leadership.

In 2014/15, 19.9% of Year 6 children in Hastings were obese, compared to 15.7% in East Sussex as a whole and 19.1% nationally¹⁷.

In 2014, 31.5% of adults in Hastings were classified as "inactive", i.e. doing less than 30 minutes of moderate intensity physical per week in bouts of 10 minutes or more¹³.

In 2015, 34% of Freedom Leisure members live in Super Output Areas that fall within the 20% most deprived nationally¹⁶.

¹¹ Active People Survey 2014 (Mid Jan 2014-Mid Jan 2015, APS Q2 to APS 9 Q1)

¹² Active People Survey 2013(Mid Jan 2013-Mid Jan 2014)

¹³ Active Hastings Upshot Report December 2015.

¹⁴ Health Profile 2015: Hastings. Public Health England.

¹⁵ Active People Survey 9 (2014/15)

¹⁶ Freedom Leisure Scuba Report, December 2015

¹⁷ National Child Measurement Programme (NCMP) for England, 2014-15 school year

Key Areas of Focus for 2016-20

SMART targets will be set annually as part of the ongoing action plan and will be measured through the Active Lives Survey (replacement for Active People Survey, 2016 onwards).

- Increase the proportion of adults achieving at least 150 minutes of physical activity per week in accordance with UK Chief Medical Officer recommended guidelines on physical activity, with a key focus on the least active population groups e.g. people with disabilities, women and those living within areas of deprivation.
- Decrease the proportion of adults classified as “inactive” i.e. those who do less than 30 minutes of moderate intensity physical activity per week in bouts of 10 minutes or more.
- Increase the number of children and young people who engage in moderate to vigorous intensity physical activity for at least 60 minutes and up to several hours every day in accordance with UK Chief Medical Officer recommended guidelines on physical activity.
- Increase attendance at leisure centres by disadvantaged communities.
- Increase the percentage of people using green space for exercise/health reasons.
- Increase the percentage of adults in Hastings who are members of a sports club.
- Raise the percentage of adults and children playing sport twice a month, focusing on the least active population groups, e.g. people with disabilities women and those living within areas of deprivation.
- Increase the percentage of young people (11-18) with a positive attitude towards sport and being active?

What the AH Partnership will do to achieve our objectives

- Support partners to provide low or no cost, inclusive opportunities to be physically active in local neighbourhoods.
- Support partners to ensure that physical activity and sport opportunities are accessible to the least active groups through breaking down barriers such as childcare, transport, time and cost.
- Work with the management of leisure venues to ensure facilities meet the needs of participants and that activities are offered that are accessible and affordable to the adult population.
- Work with providers of free venues such as parks and open spaces to maximise their use for recreational physical activity.
- Provide information to educate residents about the recommended guidelines for physical activity and the associated benefits.



- Develop a marketing and communication plan, incorporating social marketing and behaviour change techniques and using the insight provided by Sport England, to encourage more people to be physically active.
- Carry out local consultation to establish current levels of physical activity and identify barriers to participation.
- Target programmes, projects and grant funding at those people who tend not to take part in Sport or Physical Activity, including women and girls, disabled people, those in lower socio-economic groups and older people.
- Work with NHS Hastings and Rother Clinical Commissioning Group to put in place a referral pathway from primary care into local physical activity opportunities.
- Promote active travel through the production of marketing material to help people overcome their personal barriers to more cycling and walking, as well as promoting safe cycling and walking routes such as the Connect2 cycle path and cycle to work schemes.
- Work with the local sports clubs and support them to increase club membership.

Current projects and examples of good practice we would like to build on



Let's Get Moving

NHS Hastings and Rother Clinical Commissioning Group is commissioning Let's Get Moving (LGM) as part of its Healthy Hastings and Rother programme. Further information on this programme is available at www.hastingsandrotherccg.nhs.uk/about-us/plans-and-strategies/healthyhastingsandrother

LGM is a physical activity referral pathway for use by GP Practices, to identify and support patients who could benefit from increasing their physical activity participation. It is a best practice programme that builds on NICE evidence based guidance regarding brief interventions in primary care.

GP Practices will target patients with a BMI of 25 or more and who are inactive i.e. 0 x 30 mins a week. Once screened, patients will be offered a brief intervention, including motivational interviewing, followed by a referral into local physical activity opportunities. All GP Practices signing up to provide LGM will be required to have staff trained to deliver the programme.

The LGM programme starts in spring 2016.

Active Hastings

The Active Hastings team delivers, or provides support to over 100 physical activity sessions every week.

Activities are tailored to engage the particularly under-represented and inactive groups. Examples of current work include:

- Working with local mid wives to deliver prenatal pilates sessions.
- Delivering physical activity sessions within Woodlands Centre for Acute Care for adults with acute mental health conditions, and creating a pathway into physical activity when they are discharged.
- Working with Age UK and Hastings and St Leonards' Seniors Forum to develop sessions specifically for less mobile older people such as walking football sessions and over 50s gym sessions.
- Working with the Living Street charity to support schools within areas of high deprivation to deliver a walk to school programme; WoW (Walk once a Week).
- Supporting local workplaces to create physical activity opportunities for their employees, through a workplace grant scheme.
- Delivering doorstep sport opportunities through the Street Games project.



Page 44

Sports for All in Sussex

Managed locally by Active Hastings, the Hastings and Rother section of the project has proved extremely successful.

Sports for All in Sussex was launched across East Sussex in October 2014, following a successful application to Sport England's Inclusive Sports Fund by The Grace Eyre Foundation, in partnership with Hastings Borough Council, Rother District Council, Freedom Leisure and Albion in the Community.

Managed locally by Active Hastings, the Hastings and Rother section of the project has proved extremely successful at increasing opportunities for people with learning disabilities to be physically active. Since its inception, 12 new weekly sessions have been set up, including Boccia, Badminton, Zumba and Gymnastics. During 2015 187 people took part in the sessions, with an average weekly attendance of 105 visits (annual throughout of 2897).

A session launched in partnership with Summerfields Gymnastics Club in October 2015 has proved to be particularly successful with an average of fourteen people taking part each week. Twenty-two different people took part between October and December 2015. All participants were new to gymnastics and trampolining when the sessions launched. During this period sixteen participants successfully completed the first phase of the British Gymnastics FUNdamentals grading system. Three participants have now progressed into mainstream gymnastics sessions which they attend each week.



Priority two

Enhancing skills and building volunteer capacity within the local Sport and Physical Activity sector

The Active Hastings partnership is committed to developing sustainable infrastructure in sport and physical activity, through an effective network of clubs, qualified coaches, leaders and volunteers.

The voluntary contribution to sport and physical activity is immense and easily exceeds the amount of paid employment in the sector. Additionally, volunteering in the sport and leisure industry is the most common form of volunteering¹⁸. It is crucial that these volunteers are recognised and supported.

While there are a multitude of volunteering opportunities and programmes in Hastings, information about how to access them and what each programme entails could be clearer. We would like to make it easier for people to find opportunities to volunteer in sport and physical activity and understand what these opportunities are likely to entail.

Unemployment rates in Hastings are higher than the national average and the number of young people classed as Not in Employment, Education or Training (NEETs) is particularly high. Innovative initiatives using sport as an engagement tool for young people NEET has proved effective. Informal learning techniques and talking a language that is understood by the young people, delivered by people they can relate to, can significantly improve the chances of reengagement with this group.

The partnership recognises the huge commitment made by sports clubs in providing a wealth of sporting opportunities. The continuous development of local clubs is essential to the infrastructure of local sport and the partnership recognises the need to provide training in a wide range of skills such as coaching, child protection and accountancy.

¹⁸ NCVO UK Civil Society Almanac, 2015
– <http://data.ncvo.org.uk/a/almanac15/volunteer-activities/>

Key Statistics

In 2014, 8.5% of the economically active population of Hastings (aged 16+) were unemployed, compared to a national average of 6.5% and a South East average of 4.8%¹⁹.

In 2013 the percentage of young people aged 16-18 who were not in education, employment or training (NEETs) was 7.9% compared to an average of 5.1% in the South East²⁰.

In 2014/15, 9.05% of people with a disability in England volunteered to support sport in the 28 days prior to being surveyed, compared to 13.5% of non-disabled people.

In 2013/15, 12.5% of adults in Hastings volunteered to support sport for at least one hour per week compared to the national average of 12.9% and a South East average of 14.2%²¹.

In 2014/15, 20.3% of adults in Hastings had taken part in organised competitive sport in the last 12 months compared to the national average of 13.6% and a South East average of 14.8%²².

In 2015 the Hastings Borough Council Street Games project trained 35 young people as sports leaders through the Community Sport Leaders Award and the FA Junior Football Organiser course.

The Hastings Borough Council Street Games project attracted 31 volunteers in 2015.

19 people gained National Governing Body Qualifications to level 1 or 2 standard through the Street Games project in 2015. The sports included were Football and Boxing.

78 people in Hastings received training in one of the following areas through the Street Games project and Active Sussex in 2015: Safeguarding and Protecting Children, 1st aid, Coaching the Whole Child, Conflict Management and Drugs and Alcohol Awareness.

¹⁹ Annual Population Survey. Office for National Statistics. 2014.

²⁰ Department for Education. 2013.

²¹ Active People Survey 2013/15

²² Active People Survey 9 (2014/15)

Key Areas of Focus for 2016-20

SMART targets will be set annually as part of the ongoing action plan.

- Support community sports clubs to achieve higher standards of welfare, equality of opportunity, coaching and management.
- Increase the number of qualified coaches in voluntary sports clubs (level 1 or above) registered with Coach Sussex.
- Increase the percentage of adults volunteering to support sport for at least one hour per week.
- Increase the number of volunteers signed up to a volunteer programme e.g. Street Games, Active Sussex Volunteer Crew, Team Well Fit.
- Increase the number of volunteers from under-represented groups, making the sector more representative of our society as a whole (e.g. more female volunteers, more disabled volunteers, more volunteers from BME groups).



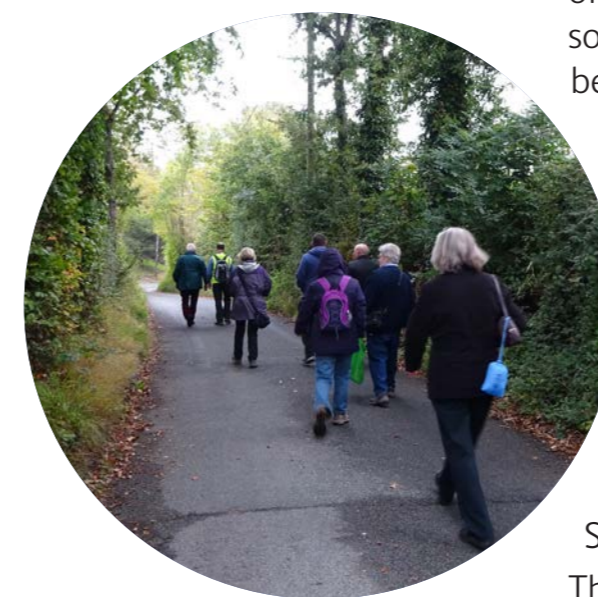
What the Active Hastings Partnership will do to achieve our objectives

- Increase the number of volunteers in order to increase traditional and non-traditional physical activity opportunities.
- Provide a coordinated, multi-agency support structure for volunteers.
- Support and strengthen sports clubs and organisations that promote physical activity opportunities, including quality assurance. Encourage and support these clubs to achieve a recognised quality award such as Club Mark.
- Maximise opportunities from high profile events such as the Olympics and Paralympics, Wimbledon, Rugby and Football World Cups.
- Support volunteers and sports clubs to access training opportunities.
- Offer volunteering opportunities for young people to gain work experience within sports settings.
- Provide a variety of volunteering opportunities including volunteering at one-off events.
- Encourage volunteers and coaches to be part of Active Sussex's Coaching System Support Network (Coach Sussex).
- Signpost volunteers to employment opportunities using multi-agency networks.
- Target programmes, projects and grant funding at those people who will benefit the most from the volunteer and training programme, including young people who are not in employment, education or training (NEETs), disabled people, cultural groups and young people who are at risk of exclusion from school or who are on part-time timetables.

Current projects and examples of good practice we would like to build on

Hastings and Rother Health Walks programme

During 2015, 297 individuals benefitted from attending a health walk.



The Hastings and Rother Health Walks programme was launched in 2004 by Hastings and Rother PCT and has been managed by The Conservation Volunteers (TCV) since 2006. Volunteers are the key to the success of the programme, with 19 walk leaders and 2 office volunteers currently covering the Hastings and St Leonards area. Between them they deliver a full programme of weekly health walks, with 7 walks taking place from Monday to Saturday. Full training and support is provided by TCV. During 2015, 297 individuals benefitted from attending a health walk, many of whom were elderly residents for whom these walks were their only form of physical activity and, for some, their only form of social interaction. The health walks have significant beneficial effects on both the physical health and mental wellbeing of those participating. In 2015, TCV launched a Mindfulness Walk, specifically for those interested in improving their wellbeing through meditation and mindfulness techniques. Also in 2015, TCV launched a health walk in partnership with Seaview Project, who provide help and inspiration for people living on society's margins. Two peer leaders were trained as walk leaders and they now lead a weekly walk for other Seaview service users.

The dedication of the volunteer walk leaders and the support offered by TCV, are the key factors that make the weekly walks possible, enabling many people to become active.

Hastings Parkrun

Hastings parkrun was recently voted amongst the top 10 parkruns in the UK.

Parkrun organise weekly, 5km timed runs around the world. These are open to everyone, free and are safe and easy to take part in. The Hastings parkrun was launched in April 2015, following a partnership project between volunteers from Hastings Runners and Active Hastings. Funding was provided by Hastings Borough Council, Freedom Leisure, Hastings Round Table and Hastings Lions Club.

The weekly run, which takes place along the St Leonards seafront, is organised completely by volunteers, with over 150 people having volunteered so far. Around 80% of the volunteers each week are members of the Hastings Runners club. Regular runners are encouraged to volunteer 3 to 4 times per year to ensure there are sufficient volunteers to keep the event going.

On average, 130 runners take part each week, with almost 1400 different runners taking part between April and December 2015. 730 of those runners had never taken part in a parkrun before, and in many cases they had never done a competitive run. This shows that the local parkrun is getting people into grassroots running, which is the main objective. Hastings parkrun has also engaged with all generations, with runners as young as 4 and as old as 75.

The run has hosted runners from all over the South East, as well as the Midlands, North West, North East and Scotland. They have also had visitors from Australia, as well as a visit from the event director for the Florida parkrun.

Hastings parkrun has clearly had an impact on the physical activity levels of many of the participants, and this would not be possible without the hard work of a dedicated team of volunteers. Hastings parkrun was recently voted amongst the top 10 parkruns in the UK by the Running Bug Community; which is a great achievement considering it is only recently established.



Page 48

Hastings Seagull Swimming Club

Hastings Seagulls Swimming Club has a long history of developing and supporting competitive swimmers, dating back as far as 1888. Volunteers are essential to the running of the club which currently trains over 300 swimmers from age 4 to 77, from complete beginners to national level swimmers and polo players.

The club currently has over 65 regular volunteers, with roles including coaches, officials, welfare officers, team managers and poolside assistants.

Learning from the 2012 Olympics Games Maker programme, the club also engages parents of the swimmers and young volunteers as Meet Makers at their bi-annual open swim meets. Meet Makers are used to ensure the event is a success and are situated throughout the venue to guide participants and answer any queries. They also have roles such as car park attendants and manning the shop. Visiting clubs have fed back that they are going to use the same system after seeing how efficiently the meets have been run in Hastings.

Working with the Sussex Amateur Swimming Association (ASA), the club actively supports the volunteers to develop their skills. Young volunteer poolside assistants are supported by the Head Teacher to develop their teaching skills and are encouraged to attend the Sussex ASA annual training day. In 2016, they will be offered the opportunity to gain a Young Volunteers Emergency First Aid for Sports qualification and a Young Volunteers Aquatic Helper qualification. Other volunteers are also encouraged to attend the training day, which includes a range of relevant workshops such as coaching and child welfare.

The club are currently leading on building a local ASA Network, working in partnership with other clubs to increase resources and training opportunities locally.



Priority three — **Strengthening partnerships and coordinating physical activity and sporting opportunities in the town.**

Through working in partnership and coordinating resources, the impact of any physical activity or sporting intervention can be significantly increased.

The Partnership aims to engage with under-represented and hard to reach groups, and therefore it is essential that we work with a wide range of partners to ensure that physical activity messages are reaching those people who would not be reached by traditional marketing techniques.

In the current economic climate, securing external funding is becoming both increasingly important and increasingly competitive. Through working in partnership, external funding bids are significantly stronger and more likely to be successful. Match funding is often a criteria for securing funding, and pooling local resources will help to bring larger external grants to the town.



Key Statistics

Active Hastings, through working in partnership with a range of partners including East Sussex County Council Public Health, Active Sussex, Hastings Voluntary Action, Street Games and NHS Hastings and Rother Clinical Commissioning Group has brought over £460,000 of external funding into Hastings for physical activity projects since the launch of the previous strategy in 2012, taking the total income to over £2 million since the partnership launched in 2006.

The Active Hastings Partnership has been in place since 2006 and currently has over twenty-five active partner organisations and a further thirty-five organisations who receive and distribute information from the partnership.



Page 50

Key Areas of focus for 2016- 20

- Increase the number of partners involved in the Active Hastings Partnership.
- Hold bi-annual partnership meetings and stakeholder events to enable networking and collaborative working.
- Improve communications with local sports clubs, ensuring that they have representation on, and feed into, the Active Hastings Partnership.
- Work collectively to scope the need for, and bid for, external funding to support the aims of this strategy.
- Evaluate the impact of interventions that encourage physical activity.



What the Active Hastings Partnership will do to achieve our objectives

- Build on the Active Hastings partnership work, using regular informal networking events to share good practice and discuss current issues.
- Gain commitment from a wide range of different organisations to support the work of the partnership.
- Encourage local leisure facilities and green spaces that offer physical activity opportunities to work towards the aims of the Sport and Physical Activity Strategy.
- Explore funding opportunities, both national and local, to fund physical activity opportunities and encourage partners to pool resources in order to maximise the impact of physical activity interventions.
- Share findings of local consultations that establish current levels of physical activity and identify barriers to participation.
- Evaluate the impact of interventions that encourage physical activity, focusing not only on participation levels, but also on the broader outcomes that sport and physical activity can deliver including physical wellbeing, mental wellbeing, individual development, social and community development, and economic development.
- Ensure a unified message is given to local residents in terms of how active they should be, therefore reducing confusion around physical activity recommendations.
- Work in partnership to promote opportunities to be physically active and reach a wider audience.
- Ensure that the impact of physical activity is recognised in other local strategies.
- Provide a basis of evidence and information to inform the assessment of planning applications or wider planning work, including development of a refreshed Supplementary Planning Document that deals with directing contributions from S106 agreements to leisure provision (including play spaces).



Current projects and examples of good practice we would like to build on

Opening Doors for Sport

Hastings Borough Council was able to secure £117,000 of Sport England funding to run the Opening Doors for Sport project by working in partnership with Hastings Voluntary Action, Hastings and Rother Clinical Commissioning Group, East Sussex County Council Public Health and The Links Project

The project will run from 2016-2018, with a focus on three key areas where physical activity levels are particularly low: Central St Leonards, Hollington and Wishing Tree, and North East Hastings. The least active demographics from each area have been identified and will be the focus of the project. The funding will allow the team to establish physical activity sessions within non-traditional venues for sports in these areas and to break down the barriers that the residents are currently facing.

The project aims to engage with 1,923 people over the three year period.



Page 52

The Wellbeing Group

The Wellbeing Group is a partnership project between Sussex Partnership NHS Foundation Trust (Sussex Partnership) and Active Hastings. Running since 2007, the project provides a weekly physical activity session for people with mental health conditions. Many of the group members would not consider taking part in any mainstream exercise sessions and would not exercise alone. This session offers them the support they need to take the first step into being physically active.

A partnership approach is essential to ensure the success of this project, utilising the skills of the Active Hastings team to deliver an engaging physical activity session alongside the expertise of Sussex Partnership in working with adults with mental health conditions. Engaging with this group without the support of the team at Sussex Partnership would be extremely difficult, but due to the partnership approach this project has a great success record.

In 2014/15 the project was extended due to a £8700 grant from Sport England, which was secured through additional partnership working with Hastings Voluntary Action. This grant enabled the team to provide additional activities for the group such as pilates, as well as increasing the number of weekly sessions.



This Girl Can Hastings

This Girl Can is a national campaign developed by Sport England and a wide range of partnership organisations. It's a celebration of active women up and down the country who are doing their thing, no matter how well they do it, how they look, or even how red their face gets! In order to maximise the impact of the national campaign, Active Hastings brought together a wide range of local partners to develop a local version: This Girl Can Hastings. Partners involved in the campaign included local fitness professionals, health professionals, and voluntary and community organisations. A local social marketing campaign, using techniques and learning from the Sport England This Girl Can campaign was used to promote regular activities suitable for women wanting to get back into sport or physical activity. A "This Girl Can Activity Week" took place in November 2015 to encourage women to try new activities, which they could then go on to take part in on a weekly basis. Thirty-seven weekly sessions, run by 13 different providers were promoted through this campaign. During the This Girl Can week, 319 women took part in the activities. Additionally, over 150 people posted photos of themselves doing something active, using the hashtag #thisgirlcanhastings. One particular photo, of 84 year old Daphne holding the plank position, was been viewed over 5500 times on Facebook and attracted local media attention. The campaign will continue throughout 2016.



Contact Details

For more details regarding this strategy, or to sign up to the Active Hastings Partnership, please contact a member of the Hastings Borough Council Leisure Team.

Keith Duly
 Leisure Development Manager
 kduly@hastings.gov.uk
 01424 451189

Cath Donovan
 Active Hastings Coordinator
 cdonovan@hastings.gov.uk
 01424 451110

**Leisure Services
 Hastings Borough Council
 Aquila House
 Breeds Place, Hastings,
 East Sussex, TN34 3UY**

01424 451051
activehastings@hastings.gov.uk
www.activehastings.org.uk



Appendix 1

National and local strategies and key drivers

1. Sporting Future: A New Strategy for an Active Nation, HM Government (2015)
2. Everybody Active, Everyday: An evidence-based approach to physical activity. Public Health England (2014)
3. The Public Health Outcomes Framework for England 2013-2016. Department of Health (2012)
4. 2012-2017 Youth and Community Strategy for Sport England. Sport England. (2012)
5. Active People Surveys 1-9. Sport England (2006-2015)
6. Local Health Profile, Public Health England (2015)
7. Local Sport Profile, Sport England (2015)
8. Culture and Sport Evidence (CASE) programme, Department for Culture, Media and Sport (2013)
9. The Value of Sport Monitor, Sport England (2016)
10. National Child Measurement Programme (NCMP) for England, 2014-15 school year
11. UK Physical Activity Guidelines. Department of Health (2011)
12. Hastings and Rother Leisure Facilities Strategy, 2009-2020 (Updated 2015)
13. Hastings and St Leonards Play Space Strategy 2015-2017 (2015)
14. The Challenge of Growing Youth Participation in Sport, Sport England (2014)
15. Higher Education Insight Pack, Sport England (2014)
16. Go Where Women Are; Insight on engaging women and girls in sport and exercise Sport England (2014)
17. Getting Active Outdoors; A study of Demography, Motivation, Participation and Provision in Outdoor Sport and Recreation in England, Sport England (2015)

Appendix 2

Sport England Tool Kits

The Local Sport Profile for Hastings (updated in August 2015) includes up to date information on demographic data and sports participation and is available at <http://www.sportengland.org/our-work/local-work/local-government/local-sport-profile/>

The market segmentation information provides an insight into the sporting behaviours of our local communities. The information helps to highlight the typical barriers and motivations to taking part in a more active lifestyle at Super Output Area (SOA) level. This is also available at <http://segments.sportengland.org/>

Sport England have also developed a number of insight packs which explore current understanding of particular groups, their motivations, barriers and triggers to getting more active. Current insight packs are available on the Sport England website and include:

- The challenge of growing youth participation in sport
- Higher Education Insight Pack
- Go Where Women Are
- Getting Active Outdoors

The Economic Value of Sport - Local Model uses national and published local data to provide an indicative, annual value for a range of different elements of the sports economy. These are presented in terms of Gross Value Added (wages and operating profits) and employment for local authority, county sport partnership and local enterprise partnership areas. This tool is available at www.sportengland.org/research/economic-value-of-sport-local-model/

Appendix 2

Active Hastings Partnership Member Organisations

- | | |
|---|--|
| 1. Active Hastings | 13. Chances for Change East Sussex |
| 2. Street Games | 14. Hastings and Rother Schools Sports Partnership |
| 3. East Sussex County Council Public Health | 15. Sussex Police |
| 4. Active Sussex | 16. Rother District Council |
| 5. Freedom Leisure | 17. Funk Fusion Fitness |
| 6. NHS Hastings and Rother Clinical Commissioning group | 18. Boom Active |
| 7. Sussex Partnership NHS Trust | 19. Team Well Fit |
| 8. Summerfields Gymnastics Club | 20. Sussex Coast College |
| 9. Sustrans | 21. Play Hastings |
| 10. JasFit | 22. Targeted Youth Support Service |
| 11. The Conservation Volunteers | 23. Horntye Park |
| 12. East Sussex Cycle Training | 24. Seaview Project |
| | 25. Education Futures Trust |
| | 26. Age UK |

Terms of Reference

Background

The partnership was originally set up as a steering group for the Sport England funded Active Hastings project.

Purpose

The partnership aims to:

- 1) improve coordination, capacity and commitment between organisations and agencies, responsible for the decisions and delivery that will encourage more people to become more physically active more often.
- 2) maximise the impact of current investment, funding and resources for physical activity.

Structure

The Partnership is a forum for creativity and ideas, sharing good practise, identifying gaps, finding solutions and delivering on priority programmes.

The Partnership is inclusive, involving a wide variety of organisations, with the commitment and support of those organisations at a strategic level, enabling delivery at operational level. The Partnership will be strategically linked to Active Sussex, providing the critical linkage between sub-regional co-ordination, and local planning and delivery.

Principles

The Active Hastings Partnership will adopt the aims and priorities of the Hastings Sport and Physical Activity Strategy 2016-2020.

Strategic Priorities

The Active Hastings Partnership will seek to make a significant contribution to the overall 'vision' for the Borough of Hastings as set out in the Sport and Physical Activity Strategy by:-

- Facilitating the provision of flexible, attractive and sustainable opportunities in Hastings for the population to develop and engage in physical activity and sport.
- Reaching out to local communities, especially disadvantaged groups, influencing behaviour and persuading people to become more active, thereby helping to reduce health inequalities, improve economic benefits and develop stronger and safer communities.

- Measuring the impact and success will be dependent on encouraging more residents to meet the Department of Health's UK Physical Activity Guidelines.

- The partnership will advocate the use of a standardised evaluation tool to allow for local collection of data that will compliment national data sets.

- Widening appeal by raising the profile of physical activity through a multi-agency approach to physical activity. This will include increasing opportunities for active travel, contributing to reducing CO2 emissions and increasing the opportunities across the borough in response to locally identified needs.

The Active Hastings Partnership will focus on the three main aims:

- Increasing participation in physical activity and encouraging more residents to meet the Department of Health's physical activity recommendations.
- Enhancing skills and building the capacity of the workforce including volunteers.
- Strengthening partnerships and coordinating physical activity and sporting opportunities in the town.

Geographical area

The Active Hastings Partnership will be coterminous in geography with Hastings Borough Council boundaries.

Operation

The Active Hastings Partnership will be governed by the Terms of Reference.

The Active Hastings Partnership will be facilitated by Hastings Borough Council Leisure Services.

HBC will Chair the meetings, produce the agenda (in consultation with members) and act as the local champion.

Members will oversee the development and delivery of an annual action plan from April to March each year linked to the priorities, and based on achieving the aims of the Active Hastings Partnership.

The partnership will meet six-monthly, as determined by the group. All meetings will be held at a nominated venue, hosted by Hastings Borough Council.

Deputy representatives to attend meetings when members are unable to attend.

This page is intentionally left blank

Agenda Item 7



Report to: Cabinet

Date of Meeting: 4 April 2016

Report Title: Delivery of Disabled Facilities Grant Budget 2016/17

Report By: Andrew Palmer
Assistant Director (Housing and Built Environment)

Purpose of Report

This report sets out the increased DFG budget allocation through the Better Care Fund for 2016/17 and options for its delivery.

Recommendation(s)

1. That the DFG allocation for 2016/17 is noted
2. That an additional revenue resource, funded through the DFG allocation, is agreed to deliver the increased spend.

Reasons for Recommendations

Nationally DFG allocations through the Better Care Fund have increased by an average of 80% for 2016/17. In Hastings the Better Care Fund is administered through East Sussex County Council and subsequently allocated to District and Boroughs. The allocation in Hastings for 2016/17 is £ 1,407,313 this represents an 83% increase on 2015/16. ESSC Adult Social Care are confident the need for adaptations in Hastings is such that the full budget can be spent; in order to administer this increased level of grant activity however an additional resource is required within the Housing Renewal Team.

Better Care Fund

1. From April 2015 funding for DFGs ceased being paid directly to local housing authorities from DCLG and instead DFG funding forms part of the wider Better Care Fund paid to health and social care authorities. In 2015/16 DFG funding was ring-fenced within the Better Care Fund and the same is true for 2016/17.
2. At the last comprehensive spending review it was announced that there was to be £ 1.5 billion uplift to the Better Care Fund by 2019-20. Indeed nationally the DFG allocations through the Better Care Fund have been increased on average of 80% into 2016/17. In 2016/17 the DFG allocation to Hastings Borough Council is **£ 1,407,313** (this is compared to £ 766,643 in 2015/16). This is the tenth highest allocation to a second tier authority (91st of all 327 authorities in the country).

Financial Implications

3. The DFG allocation for 2015/16 for Hastings Borough Council was £ 766,643; of this allocation £ 30,000 was allocated to the staffing budget to deliver the grants. Of the remaining £ 736,643 as at 14 March 2016 this has been spent in full with a further £ 232,000 of committed spend rolling into 2016/17.
4. It should be noted that in previous years the DFG capital budget was part funded through central funding and Hastings Borough Council capital reserves. Since 2014 no Council funding has been required to top up the DFG budget.

DFG Demand

5. Preliminary discussions have been held with the Operations Manager for Occupational Therapy Services at ESSC regarding the general need for adaptations in relation to an increased budget for 2016/17. There is presently a waiting list of clients who are waiting assessment by an Occupational Therapist; many of these will require adaptations to their home. East Sussex County Council Adult Social Care are presently changing their work practices in order to clear this waiting list and are therefore confident that the need for the increased budget exists.
6. In order to be able to administer the increased financial allocation and increased level of referrals for adaptations from ESSC it is proposed an additional £ 30,000 (in addition to the previously agreed £ 30,000) of the DFG allocation be used to fund an additional surveyor to administer the DFG's for 2016/17.
7. The additional surveyor will be provided by seconding an existing member of staff from within the wider Housing Renewal Team.

Wards Affected

All

Policy Implications

Please identify if this report contains any implications for the following:

Equalities and Community Cohesiveness	No
Crime and Fear of Crime (Section 17)	No
Risk Management	No
Environmental Issues	No
Economic/Financial Implications	Yes
Human Rights Act	No
Organisational Consequences	No
Local People's Views	No
Anti-Poverty	No

Additional Information

None

Officer to Contact

Matthew China
mchina@hastings.gov.uk
01424 451357

This page is intentionally left blank

Agenda Item 8



Report to: Cabinet

Date of Meeting: 4 April 2016

Report Title: Proposed Kiosk on the Upper Promenade above Bottle Alley

Report By: Peter Grace
Assistant Director Financial Services & Revenues

Purpose of Report

To seek approval to progress with proposals for construction of a kiosk

Recommendation(s)

- 1. That capital funding of £79,000 be approved for constructing a kiosk**

Reasons for Recommendations

The Council is keen to enhance the facilities for residents and visitors to the Town. As part of the Seafront Strategy we have made a commitment to new kiosks on the promenade that link to the Bottle Alley refurbishment (concrete repairs due to be completed by the end of March) and will help animate this long stretch of seafront.

Introduction

1. An appraisal was undertaken to identify potential sites for new Seafront facilities including kiosk for catering use. As part of this four potential locations were identified on the Upper Promenade above Bottle Alley in the existing bastions and two set back closer to the road.

Background

2. Two proposals were drawn up for kiosk designs that were felt to be in keeping with modernist designs that Sidney Little intended for the two tier promenade. The first was a modular building built using Glass Reinforced Plastic and other modern materials and techniques but that also incorporates an overhung roof slab similar to the cantilevered roof deck of Bottle Alley itself. The second was based on an original 1930s structure, adapted to be used for catering, built from concrete, circular and similar in proportion and design to contemporary 1930s buildings
3. In July/August 2014 a public consultation was undertaken on the two proposals for designs and the four potential locations. The results of the consultation were that out of 47 respondents 53% supported the idea of kiosks, 36% were against and 11% were unclear/mixed. The circular concrete design was preferred unanimously and the majority of respondents favoured a location back from the bastions.
4. A planning application was submitted for a circular concrete kiosk in the central bastion, adjacent to the weather station, and planning consent was granted in January 2015.

Marketing

5. In order to establish whether there was commercial interest marketing was undertaken inviting Expressions of Interest to lease the kiosk to include fitting it out. At the closing date in October 2014 nine proposals were received.

Financial Implications

6. In June 2015 our consultants, Adams Johns Kennard Ltd, produced a cost estimate of £68,745 plus fees for building the kiosk to a shell finish, including the provision of services.
7. The estimated market rent ranges from £3,000 per annum to £4,500 per annum. This equates to a return on capital of between 3.8% and 5.7%.

Risk Management

8. It is proposed that the site will be marketed while tenders are sought and an order will be placed for construction only once a leasing agreement is in place. This is to mitigate the risk of the kiosk being built and then staying empty and/or a low return on capital.

Recommendation

9. That Cabinet approve the proposals for construction and leasing of a kiosk. This to include the allocation of £79,000 from the Capital Programme, awarding of the construction contract to the most economically advantageous tenderer, marketing the kiosk and entering into a lease.

Wards Affected

Central St. Leonards

Policy Implications

Please identify if this report contains any implications for the following:

Equalities and Community Cohesiveness	No
Crime and Fear of Crime (Section 17)	No
Risk Management	Yes
Environmental Issues	No
Economic/Financial Implications	Yes
Human Rights Act	No
Organisational Consequences	No
Local People's Views	Yes
Anti-Poverty	No

Additional Information

Planning consent HS/FA/14/00834

http://publicaccess.hastings.gov.uk/online-applications/applicationDetails.do?activeTab=documents&keyVal=_HSTBC_DCAPR_101974

Officer to Contact

Amy Terry
aterry@hastings.gov.uk
01424 451640

This page is intentionally left blank

Agenda Item 9



Report to: Cabinet

Date of Meeting: 4 April 2016

Report Title: SE LEP Housing Bid - Coastal Space Phase 3

Report By: Andrew Palmer
Assistant Director Housing & Built Environment

Purpose of Report

To advise of a proposed third phase of the Coastal Space project to be taken forward with the support of the South East Local Enterprise Partnership [SE LEP].

For members to consider whether the Council would make a capital contribution towards the project on similar lines agreed under phases 1 & 2.

For members to agree that the Council should work in partnership with AmicusHorizon in pursuit of the compulsory purchase (CPO) and redevelopment of long term derelict building

A report included in part two of the Cabinet Agenda provides details of the redevelopment proposal.

Recommendation(s)

- 1. That the Council approves a grant of £709,000 to AmicusHorizon in respect of a further Coastal Space project as outlined in part two of this report.**

Reasons for Recommendations

Phase 1 and 2 of the Coastal Space project have been funded in part by the Homes & Community Agency, AmicusHorizon and Hastings Borough Council.

The intention had been that a phase 3 would also be mixed funded but with the South East LEP compensating for any further significant level of Investment required of the Council. However recent policy changes introduced by central government have reduced the ability of AmicusHorizon to fund development at the levels previously envisaged for the coastal space project. Even with the addition of £600,000 SELEP funding, the Association now require a substantial financial contribution from the Council in order to proceed. The Association would commit to matching the level of investment made by the Council.

Introduction & Background

1. At Budget Cabinet 18th February 2013 the Council agreed to invest an initial £1.22m in a proposed AmicusHorizon housing acquisition and improvement scheme in Central St Leonards as part of the Council's continuing regeneration plans for the area. The Council also agreed to make a loan to the association of £2.4m repayable in instalments over 30 years. The Council's funding secured a total investment programme of £6.282m over the period of the 2011-15 NAHP programme and enabled the Council to continue targeted regeneration activity in the St Leonards the area. A total of 38 homes were delivered by March 2015 slightly below that original envisaged. As a consequence the overall contribution from HBC reduced in Phase 1. The Loan element reducing to £1.788m and grant from £1.2m to £909,000.
2. Under the Homes & Community Agency National Affordable Housing programme (NAHP) 2015-18. Phase 2 is being supported by £875,000 investment from the Council agreed at Budget Cabinet in February 2015. As in phase 1 the Council investment is secured by equal shares in the ownership of each property after a 30 year term. The remit in phase 2 has been extended to encompass other problematic buildings and sites outside central St Leonards where they continue to cast a significant blight on neighbourhoods.
3. Further to the above, the Council made a successful submission to the SELEP in July 2014 on behalf of several coastal communities, including Tendring and Thanet for investment in coastal housing markets. This was a priority included in the SELEP Plan. Following the submission of an initial investment proposal put forward by the 3 authority areas an indicative allocation of £2.1m was made under Round 2 of the Local Growth Fund Round. The money is available subject to the approval of a business case to be submitted to the SELEP. The business plan is due to be considered by the LEP in June 2016. If funding is approved then roughly £600k would be available to HBC for investment in a further extension to the coastal space programme.

Progress with phase 2

4. AmicusHorizon have had an offer accepted on another large long term empty property. They hope to exchange contracts and start on site by September 2016 and complete a year or so later. Subject to planning permission they anticipate that this will deliver the bulk of the 30 homes envisaged under Phase 2

Phase 3

5. Phase 3 includes a potential CPO of a problematic long term empty home for onward sale to AmicusHorizon for redevelopment. Details as set out in part two of this report.

Financial Matters

6. The Councils additional investment of £709,000 would be made under Section 435 of the Housing Act 1985 and as with phase 1 would not be repayable in the short

term. At the end of a 30 year period, the units would be sold or retained as a shared asset between the parties, with any capital realised being shared equally. The Association would also have an option whereby they could elect to repay the Council the full amount of the grant, including any interest that would have accrued, under similar terms to those agreed previously by Cabinet.

7. Risks associated with fluctuations in void loss, future management & maintenance costs etc. would be borne solely by the Association, giving the Council a clear understanding of its financial commitment at the outset.
8. Should the Council need to borrow the full £709,000 investment then it would result in an additional annual cost to the Council of £52,000 p.a. in terms of interest payable and the minimum revenue provision requirements (based on an interest rate of 4% and a loan of 30 years). The best funding mechanism e.g. use of capital receipts, reserves, grant or borrowing will be determined as part of the normal budget and closedown processes. Investment costs would also be partially offset by any section 106 affordable housing contributions available to the authority at the time. It is realistic to assume that this investment may be recovered at the end of the loan period, either through a share in the enhanced value of the assets acquired or through direct repayment of the investment, with interest, by AmicusHorizon.
9. Consideration is still to be given as to whether the Council should consider lending money to the Association as was done in phase 1. It is possible that the Council may be able to achieve a better rate of interest, therefore reducing slightly the total investment required in the 3rd phase. AmicusHorizon and the Council will consider this matter further, but the difference between the borrowing rates that might be available to the Amicus may not make a significant difference to their costs.
10. Total projected investment in the Coastal Space project to date is as follows :

£2,697,000 (investment and lending in Phase 1)
£875,000 (Investment in Phase 2).

Legal Matters

11. The Council and AmicusHorizon would enter into a new or revised funding agreement on similar terms to those previously agreed under phases 1 and 2 of the project. The Council investment would be secured through a charge on each property acquired by Amicus Horizon.

Key Risks

12. A key risk is that Council might not be successful in proposed CPO and incur costs and reputational damage in the process. The issue of timing could be critical. CPO is not a quick process, and if owner objects then a decision may have to be made through written representations or a more costly public inquiry before a CPO is confirmed by the Secretary of State. We would expect that the Association would contribute towards these if this were the case. However, any substantial time delay might add to scheme costs and put LEP funding at risk. The association will

therefore need to consider contingency plans in the event that proposed CPO cannot proceed for any reason.

Planning permission would need to be sought and the Association intend to pursue this at the earliest opportunity once funding is secured and Cabinet has resolved to pursue a CPO.

Wards Affected

Central St. Leonards

Policy Implications

Please identify if this report contains any implications for the following:

Equalities and Community Cohesiveness	Yes
Crime and Fear of Crime (Section 17)	Yes
Risk Management	Yes
Environmental Issues	Yes
Economic/Financial Implications	Yes
Human Rights Act	No
Organisational Consequences	Yes
Local People's Views	Yes
Anti-Poverty	Yes

Additional Information

Budget Cabinet 18th February 2013
Budget Cabinet 25th February 2015.

Officer to Contact

Andrew Palmer
Assistant Director Housing & Built Environment
Tel: 01424 451316
Email: apalmer@hastings.gov.uk

Agenda Item 10



Report to: Cabinet

Date of Meeting: 4 April 2016

Report Title: Compulsory Purchase and resale of a St Leonards property to a Registered Housing Provider

Report By: Andrew Palmer
Assistant Director Housing and Built Environment

Purpose of Report

To advise Cabinet of proposals to compulsory purchase a property located in the Gensing Ward with the intention of onward disposal to AmicusHorizon Housing Association.

A report included in Part 2 of the Cabinet Agenda provides details of the future development proposal, financial implications, site history and action.

Recommendation(s)

- 1. That Cabinet agrees to commence the process for the compulsory purchase of the property identified in the report in Part 2 of this agenda, pursuant to Section 226(1) (a) of the Town and Country Planning Act 1990**
- 2. That cabinet agrees the onward transfer of ownership of the property to AmicusHorizon**

Reasons for Recommendations

The property identified, which occupies a prominent site within St Leonards, has been empty for over 6years and is considered a significant blight to the area.

A Compulsory Purchase Order will enable the Council to take the necessary steps towards securing the redevelopment of the property. This will remove the blighting effect of the site in its current condition and will secure the provision of new residential accommodation.

AmicusHorizon Housing Association propose to purchase the property from the Council, then following necessary development let the property for residential purposes to those in housing need nominated by the Council.

Introduction

1. The property comprises a block of 3 adjoined pre-1919 built houses forming 17 flats over 3 stories.

The Proposal

2. AmicusHorizon propose to fully develop the site so as to create self-contained general needs affordable housing which will be let to local people in housing need who have been nominated by the Council through the Choice Based Lettings scheme.
3. It should be noted that in February 2016 there were 890 households on the Council's Housing Resister seeking 1 and 2 bedroom accommodation in the Hastings and St Leonards area.
4. Subject to the granting of planning permission and acquisition of the property, AmicusHorizon plan to have the homes ready for occupation by the end of 2017
5. A residential development is envisaged for the site and the statutory time limit for dealing with a planning application of more than 10 units would be 13 weeks. Factoring in pre-application discussions, production of supporting planning documents and drawings, and possible amendments to a planning application following consultations, a minimum timescale of 6-12 months seems reasonable.
6. In terms of planning, the redevelopment of the site is considered acceptable in principle given that the site is within a sustainable location with good access to public transport, shops, services and facilities, the overall acceptability of the development would depend upon the specific nature of the proposed development such as bulk massing and parking matters. These would be subject to detailed planning approval.
7. Details of the proposals are set out in the Part 2 report on this agenda item.
8. AmicusHorizon sought to acquire the site from the owner in 2015, however their offer was refused. The Council will continue to seek a voluntary agreement to purchase the property from the owner having regard to the full valuation report made in November 2015, and any subsequent adjustments.

Site history and action

9. Details are set out in the Part 2 report on this agenda item.

Policy Implications

10. AmicusHorizon and the Council agree that the development of the property would be of huge benefit in terms of helping to regenerate a key focal point within St Leonards.

11. The proposal is wholly consistent with the aims of the St Leonards Housing Renewal Area Declaration Statement (2003) which set out the key regeneration objectives of the Council. The statement contained an express aim of creating long term confidence in the area through working with Registered Providers (Housing Associations) to ensure that empty homes are returned to use and a supply of good quality well managed affordable housing is available.
12. Central Government takes the view that it is important to maximise the use of existing buildings so that we can minimise the number of new homes that need to be built each year, particularly in areas of the country where housing demand is high, such as the South East of England.
13. The Council's Empty Homes Strategy and Action Plan prioritises the return of long term empty homes. These are defined by the Council as those properties empty for more than 2 years. The strategy also confirms the Council's commitment to use its CPO powers to return homes to use where it is considers this the most appropriate course of action.
14. The Councils CPO policy, updated 2007, states that the Council will consider CPOs where:
 - No progress can be made by negotiation with the owner
 - There is no real imminent prospect of the situation being resolved other than by the intervention of the Council
 - All other realistic options have been reviewed and a CPO judged to be the best way forward.
 - The course of action proposed will deliver changes that will benefit the owners and occupiers of properties in the surrounding area
 - The course of action will support the strategies and policies of the Council by enabling specific objectives to be achieved, specifically the reduction in long term empty homes.
15. At Cabinet 3rd October 2011 a Private Sector Housing Action Plan was adopted which reconfirmed the Council's housing renewal aims moving forward. Included within the plan: Proactive action borough wide, including the use of Compulsory Purchase Orders, to return empty homes to use. (We are not dealing with a typical empty homes situation here as the existing buildings will be demolished and new housing constructed.)
16. Whilst the policy support referred to above specifically refers to bringing empty homes back into use, it is still considered relevant to the proposals for this site. This is because the site at present comprises of unused housing accommodation, and the Council's proposals will see it replaced with new good quality housing accommodation.

Legal Powers

17. There are two main powers under which local authorities can compulsorily acquire homes and land; one is contained in Section 17 of the Housing Act 1985 and the other is contained in Section 226 of the Town and Country Planning Act 1990.
18. In addition there is a further Compulsory Purchase power contained in Section 93 of the Local Government and Housing Act 1989 that is available for properties within the declared Central St Leonards, Housing Renewal Area.
19. Often therefore there is a choice of which power to use.
20. However, Section 226(1) (a) of the 1990 Act allows a local authority to acquire land and buildings to facilitate their improvement, development or redevelopment provided that this will bring social, environmental or economic benefits to the area.
21. The property is clearly in need of improvement and redevelopment. It can be demonstrated that compulsory acquisition of the property would secure its improvement and redevelopment and lead to the social, economic and environmental conditions of the area being enhanced.
22. It is the intention that Nplaw, who have provided legal support on previous CPO work for the Council, would undertake the legal work in respect of this property.

Timescales

23. A process flowchart detailing the timescale for the Compulsory Purchase Order is attached as Appendix A.

Human Rights

24. The test that the Secretary of State applies in deciding whether to confirm a Compulsory Purchase Order is whether there is a compelling case in the public interest. It is considered by the Council that this test is met here. Without intervention by the Council the property is likely to continue to remain unused and its blighting effect will continue.
25. The Human Rights Act 1998 impacts upon Compulsory Purchase Orders. Provided the “compelling case” test is met, any interference with human rights is considered to be proportionate.

Equalities

26. Part 2 of this report outlines equalities assessment

Crime and Fear of Crime

27. Part 2 of this report outlines reports on crime associate with Hillesden mansions and with public concerns associated with crime.

Risk Management

28. There is a risk that the failure of the council to carry out a CPO will prolong the negative situation associated with this building. The main risk to the Council is that the Secretary of State does not confirm the CPO. However the external legal advice is that the Council has a strong case. The secondary risks are financial and relate to the possibility that the owner objects to the CPO necessitating a Public Enquiry where the Council would incur additional costs (details are outlined in part 2 of this report).

The CPO is subject to the confirmation of funding by Partners set out elsewhere in the Agenda for Cabinet April 2016.

Environmental Issues

29. The environmental impact of this derelict building is set out in part 2 of this report. There are compelling arguments that the local environment will be improved in respect of the public amenity if the property is redeveloped. It is, at present, subject to planning enforcement action (Section 215 notice). The re-use of empty properties makes the most efficient use of existing building resources

Anti-Poverty

30. The property, once redeveloped, will be let as affordable housing to local people on low incomes. It would therefore make a positive contribution towards the Council's anti-poverty strategy.

Wards Affected

Gensing

Policy Implications

Please identify if this report contains any implications for the following:

Equalities and Community Cohesiveness	Y(Part 2 of the report)
Crime and Fear of Crime (Section 17)	Y(Part 2 of the report)
Risk Management	Y(Part 2 of the report)
Environmental Issues	Y (Part 2 of the report)
Economic/Financial Implications	Y (Part 2 of the report)
Human Rights Act see section 22	Y (Part 2 of the report)
Organisational Consequences	N
Local People's Views	Y(Part 2 of the report)
Anti-Poverty	Y(Part 2 of the report)

Additional Information

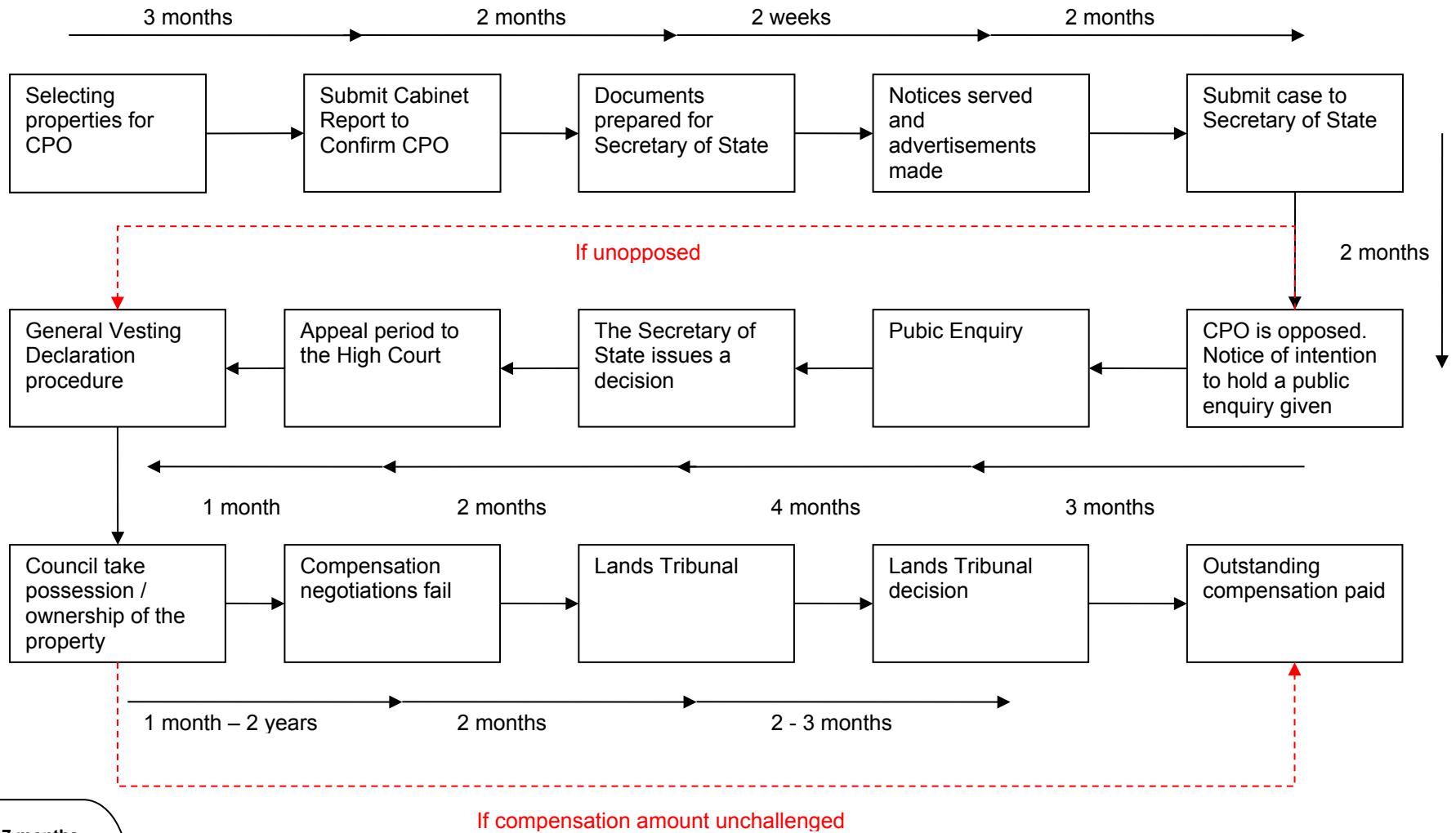
Appendix A. Flowchart showing CPO stages and timeframes

Officer to Contact

Andrew Palmer
apalmer@hastings.gov.uk
01424 451316



Compulsory Purchase Order Process Flow Chart



Best case = 6 - 7 months

Worst case = Approx 2 years

This page is intentionally left blank

Agenda Item 11



Report to: Cabinet

Date of Meeting: 4 April 2016

Report Title: Aquila House - Purchase

Report By: Peter Grace
Assistant Director Financial Services & Revenues

Purpose of Report

To seek approval to purchase Aquila House

Recommendation

1. To purchase Aquila House

Reasons for Recommendations

The Council is already committed to taking a lease of 15 years (with a break clause at 10 years). The purchase of the freehold provides the Council with the opportunity to make annual revenue savings given the low borrowing rates currently available. The Council would avoid any uplift in rent at each 5 year rent review period and would avoid many of the dilapidation costs that would be applicable at the end of the lease - given that the Council will be required to reinstate the building to original condition and floorplans. The addition of the shops to the Council's property portfolio provides the opportunity for an enhancing the revenue income stream in line with Council objectives.

Introduction

1. The property comprises a substantial office block located on Hastings seafront and arranged over ground, upper ground, first, second, third, fourth and fifth floors. The ground floor comprises 4 lock-up retail units occupied on individual leases and a further triple fronted retail unit which is used in connection with the offices above (5,764 Sq ft in total). The remainder of the building is given over to offices arranged over upper ground, first, second, third, fourth and fifth floors (29,654 Sq ft in total).
2. The main part of the premises occupied by the Council and also now sublet is at a rent of £236,000 per annum. The four individual retail units generate a significant rental stream (directly to the owners) as disclosed in the associated Part 2 report.
3. Terms have been agreed in principle to purchase the freehold of Aquila House. The Council's legal team are undertaking the purchase.
4. An external valuation has been obtained from Dyer and Hobbis which is lower than the agreed sale price. The difference between the valuation and sale price is significant, and does have implications should the Council purchase the building (see financial implications).
5. The valuation and market price by the seller (Ashbourne) is derived from what is viewed as the secure income stream from the Council for a minimum of 10 years and potentially 15 years and beyond – and provides a yield of 6%. This is a very attractive proposition for property investors and indeed since agreeing to sell to HBC they have advised us that they have received a higher offer. After considerable deliberation they have agreed to hold the price to the Council given the long relationship we have had with them and the considerable disruption and inconvenience we have had with the refurbishment works.
6. The market price also includes some “hope value” based upon the likelihood of increased market rentals in the south east and the knock on effect to rentals in Hastings – which they consider inevitable in the medium to long term and given the cost of new building.

Financial Implications

7. The rental that the Council will shortly pay along with the rental stream from the shops would be higher than the Council could borrow the money to purchase the freehold outright. By doing so the Council could achieve an annual savings. This saving would increase as upward only rent reviews (every five years) would be avoided and service charges can be minimised.
8. In practice the actual savings will be dependent upon whether the Council borrows for all or some of the purchase price or uses a proportion of capital receipts or some of its reserves. The decision will be dependent upon the level of capital

receipts received and expected in 2016/17. The estimated interest rate used for this evaluation is 3.2% at 8 April 2016 – proposed date of exchange and completion.

9. The difference between the valuations can be expected to lead to a large write in the Council's accounts and the Council needs to be very aware that this will be a consequence of Council purchasing the asset. The loss in paper value is because the Council is seen as a very good and secure covenant, whereas if the Council is purely selling the building there is not currently a large market for a building of this size for a single occupier – hence the lower valuation by Dyer and Hobbis. The reduction in value would reduce the value of the Council's balance sheet.
10. The reason for making this acquisition, despite the potential large write off that could follow, is that it will save the Council significant amounts of money in the long term. The Council will also benefit by having an asset that it could potentially sell or redevelop should it ever need, or choose, to do so. It will also avoid dilapidation costs at the end of the lease.
11. There is a real opportunity to make savings on the service and maintenance costs and time required by staff to work with owners and off site contractors and agents. This will be a key area to review as part of the budget and PIER (Priority Income and Efficiency Review) process.
12. As an investment decision the yield is equivalent to 6.28%.

Risk Management

13. Financial Risks - The Council will avoid future rental increases. An income stream from the shops is attractive, albeit rentals could of course go down in future. The Council will avoid the costs of reinstating the building at the end of the lease – which could be considerable given the internal alterations to the building now made.
14. The borrowing limits set out in the Treasury Management Strategy, agreed by full Council in February 2016, will not be breached. The Capital spend will also be significantly higher as a result of this purchase.
15. There are four shops involved two of which have leases in excess of 6 years remaining..
16. The Council will look to protect its asset by regular planned maintenance and proper insurance.

Organisational Consequences

17. The ownership of the building brings with it the responsibilities for boilers, lifts, utilities and services, along with maintenance of the fabric of the building and dealing with damages and breakdowns. There will need to be a review of the current responsibilities, skills and knowledge within Business Support, Estates, and the Surveyors team to ensure the shops, the building and operations within it can be managed most effectively.

Conclusion

18. The Financial case is favourable; annual revenue savings against the existing rental payments can be achieved. The Council avoids future increases in rental costs at each of the 5 yearly rent reviews. The Council avoids the dilapidation costs at the end of the lease period and stripping back the floorplans and reinstating to the start of lease condition. The Council gains the income stream from the shops (albeit there will be void periods from time to time).
19. In addition the Council will be able to manage the building without the need for gaining the often time consuming landlord consent for any proposed changes (and lettings) as well as meeting landlord costs. The Council will also be in a position to manage the service and maintenance costs of the building and the support contracts far more effectively and will be looking to make savings in this area.
20. This is a very short window of opportunity to consider and complete the purchase of the building should the Council so choose and hence the urgent report.

Policy Implications

Please identify if this report contains any implications for the following:

Equalities and Community Cohesiveness	No
Crime and Fear of Crime (Section 17)	No
Risk Management	Yes
Environmental Issues	No
Economic/Financial Implications	Yes
Human Rights Act	No
Organisational Consequences	Yes
Local People's Views	No
Anti-Poverty	No

Additional Information

None.

Officer to Contact

Peter Grace
pgrace@hastings.gov.uk
01424 451503

Agenda Item 13

By virtue of paragraph(s) 7 of Part 1 of Schedule 12A
of the Local Government Act 1972.

Document is Restricted

This page is intentionally left blank

Agenda Item 14

By virtue of paragraph(s) 1, 3, 6 of Part 1 of Schedule 12A
of the Local Government Act 1972.

Document is Restricted

This page is intentionally left blank

By virtue of paragraph(s) 1, 3, 6 of Part 1 of Schedule 12A
of the Local Government Act 1972.

Document is Restricted

This page is intentionally left blank

Agenda Item 15

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
of the Local Government Act 1972.

Document is Restricted

This page is intentionally left blank